





Virginia Department of Rail and Public Transportation

COMMONWEALTH of VIRGINIA Office of the ______ SECRETARY of TRANSPORTATION

Transportation Update

Nick Donohue Deputy Secretary of Transportation August 5, 2021







Virginia's Transportation Program

- Program structure was generally stable for many decades
 - Interstate construction
 - 40-30-30 formula primary/secondary/urban
 - Transit capital and operating assistance
- Declining revenues impacted ability of program to deliver results and advance projects
 - Primary, secondary and urban formulas effectively stopped in 2009

Major Changes to Virginia's Transportation Program

- 2013 HB2313 establishing regional revenue streams in NOVA and Hampton Roads
- 2014 HB2 requiring implementation of SMART SCALE
- 2015 HB1887 restructuring the construction programs
- 2019 HB2718/SB1716 providing funding for Interstate 81 and other interstates
- 2020 HB1414/SB890 stabilizing and increasing revenues, and established the Commonwealth Transportation Fund

Regional Revenues

- Northern Virginia Transportation Authority
- Hampton Roads Transportation Accountability
 Commission
- Interstate 81 Corridor Improvement Fund
- Hampton Roads Regional Transit Program and Fund
- Central Virginia Transportation Authority

Commonwealth policy that these funds are supplemental to state dollars and should not be used to supplant state dollars otherwise available to the region

HB1887 Construction Programs (2015)

- Reduce discretion of executive branch and run larger share of funds through the formula
- Eliminate conflict between repairing the system and enhancing the system
- Fully fund projects to provide certainty to local officials and communities
- Reduce inflationary impacts from 'banking' money until sufficient funding is in hand

More Funds Running Through the Formula

District	FY18-23 Under Old "40-30-30"	Actual FY18-23 Under SMART SCALE - SGR
Bristol	\$ 126.8	\$ 211.8
Culpeper	\$ 117.9	\$ 173.3
Fredericksburg	\$ 130.4	\$ 385.5
Hampton Roads	\$ 375.0	\$ 636.8
Lynchburg	\$ 133.2	\$ 199.6
NOVA	\$ 392.1	\$ 596.7
Richmond	\$ 275.8	\$ 469.9
Salem	\$ 179.3	\$ 295.1
Staunton	\$ 146.8	\$ 227.5

Figures in millions and 40-30-30 is an extrapolation of FY21 funding levels

Major Projects in the Commonwealth

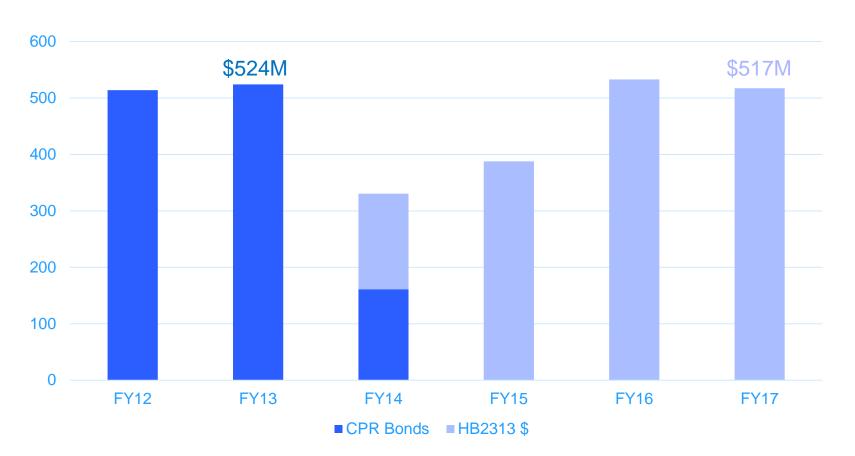
- Dulles Corridor Metrorail
- Downtown and Midtown Tunnels
- 95 Express Lanes
- High Rise Bridge and 64 Southside Widening
- Hampton Roads Bridge Tunnel
- 64 on the Peninsula
- 395 Express Lanes
- Fred-Ex Express Lanes
- 81 Corridor Improvement Program
- Hampton Roads Express Lanes Network

How were these projects funded?

Northern Virginia

- \$7.5 billion in toll-financed improvements since 2012, including Dulles Corridor Metrorail Project
- \$2.5 billion in regional revenues programmed
- Hampton Roads
 - ~\$5 billion in regional revenues and bonds
 - ~\$2.3 billion in toll-financed improvements
- Interstate 81 Corridor Improvement Program
 - \$1 billion in regional revenue bonds

CPR Bonds versus New Revenues for Construction



Figures in millions

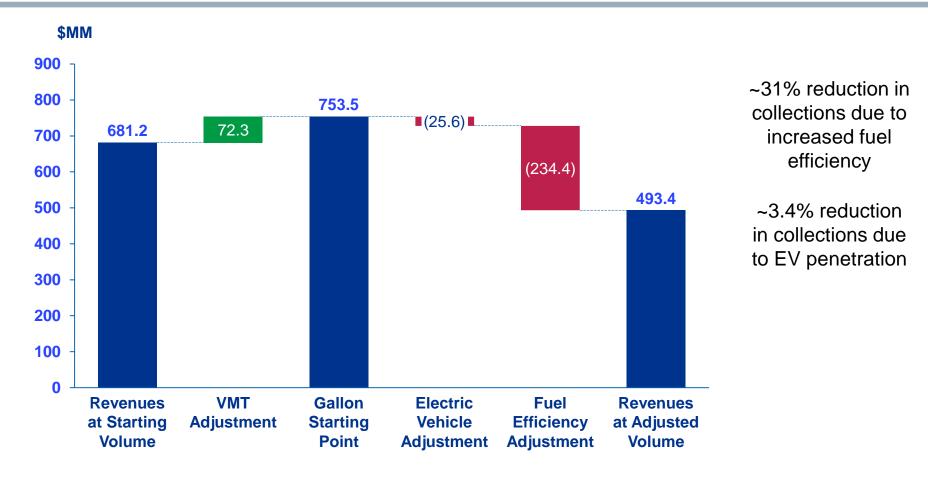
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FY19 Fuel Tax Collections

Fiscal Year	Forecasts	Actuals
FY16	\$883.5	\$860.1
FY17	\$868.9	\$872.2
FY18	\$898.7	\$857.2
FY19 (thru June)	\$905.5	\$856.6

Figures in millions

KPMG Forecast Gas Tax Collections (2030)



Source(s): KPMG Analysis

Transportation Legislation from 2020 General Assembly Session

- Governor's Omnibus Transportation Bill
 - Restructured transportation funds and programs
 - Expected to provide \$370M/year by FY24
 - Provided ~\$35M/year to NVTA
- Central Virginia Transportation Authority
 - Anticipated to raise ~\$200M/year for Richmond region
- Hampton Roads Regional Transit Program and Fund
 - Expected to generate \$34M/year for regional transit

Construction Formula Today

Commonwealth Transportation Board must distribute funds based on the formula below and does not have discretion to administratively change it

- 30% for State of Good Repair
- 20% for District Grant Program (SMART SCALE)
- 20% for High Priority Projects (SMART SCALE)
- 20% for Interstate Operations and Enhancement
- 10% for Virginia Highway Safety Improvement Program

COVID-19 Pandemic

- Transportation use declined dramatically with stay-at-home orders nationally
- Driving was down more than 60% in April 2020
- Transit use dropped by 40 to 90% depending on system
- Amtrak ridership went down more than 90%

COVID and Transportation Revenues

- FY20 actual revenues collections were \$120M below projections with two months of COVID impacts
- Overall forecasted revenues are \$1.8 billion below estimates from March 2020 through FY27
- FY21 collection information is being finalized though it appears they will be above estimates
- New revenue reforecast is expected this December

Addressing Revenue Reductions

- General Assembly worked with Northam Administration to ensure all on-going and currently funded projects were maintained
- Three-pronged approach to address significant decline
 - Do not program increased revenues from December 2019 estimate in SYIP update
 - Reduce new spending from Omnibus Transportation Bill
 - Use cash management strategy with Revenue Sharing
 Program balances

Impacts of Addressing Revenue Reductions

- Opportunity costs for new projects and programs
- SMART SCALE Round 4 available funding declined from ~\$2 billion to \$1.4 billion
- Increased funding for Interstate pavements and city street payments was delayed until FY23
- Numerous other Omnibus programs saw reductions in anticipated funding levels – Special Structures, Transit, DMV, Port, and Aviation

Impacts of Addressing Revenue Reductions

- \$495M in cash balances from Revenue Sharing Program was used to cover costs for on-going projects and programs
- These funds were allocated to projects in FY20 or earlier but not expected to be spent until FY21 through FY24 or later
- All allocations were returned to projects from future Revenue Sharing allocations in FY21 through FY24 based on their existing project schedule

What Happens Next?

- Evaluate end of year fiscal performance for the Commonwealth Transportation Fund
- Wait for December revenue forecast
- Based on updated forecast, develop plan for use of additional revenues, if any, based on Code of Virginia and actions taken to address COVID impacts to transportation revenues