

November 12, 2020 -- 9:00 a.m.

Members of the public may observe the meeting via YouTube: <a href="https://www.youtube.com/channel/UC9ASolCv7PbihiCYdncLsOA">https://www.youtube.com/channel/UC9ASolCv7PbihiCYdncLsOA</a>

Members will receive a link to the Zoom meeting via email prior to the meeting.

1.	W	elcome and Introductions (Spoonhower)
	a.	Pledge of Allegiance to the United States of America
	b.	Statement regarding Virtual Meetings for PlanRVApage 3
	c.	Roll Call of Attendees and Certification of a Quorum (Heeter)
	d.	<b>Public Comments</b> (Heeter) Staff will share any comments that were received in advance of the meeting with members.
	e.	Requests for Additions or Changes to Order of Business (Spoonhower)
2.	Co	onsent Agenda
	a.	Approval of Meeting Minutes (Nordvig)Page 5
	b.	<b>Election of Treasurer</b> (Spoonhower) Mr. Peterson volunteered to serve the unexpired term of Treasurer through June 30, 2021 following the resignation of Mr. Davis.

**Action Requested:** Motion to approve Consent Agenda items.

- 3. Standing Committee and Other Reports
  - a. Executive Committee & Chairman's Report (Spoonhower)
    - i. Action Item: FY2021 Position Openings Update (Heeter)

**Action Requested:** Motion to authorize the Executive Director to fill the part time, temporary position for CVTA Board Support as advertised.

ii. Charter Agreement Revisions (Gregory)...... Page 10

**Action Requested:** Motion to authorize legal counsel to distribute the proposed charter amendments to member jurisdictions for approval.

iii. Chair's Report (Spoonhower)

b. Audit, Facilities & Finance Committee Report (Holland/Eckhout)
i. Action Item: FY2020 Financial Audit (Eckhout/Rhodes)
<b>Action Requestd:</b> Motion to accept the audited financial statements and report for Fiscal Year 2020.
ii. Action Item: Financial Statements (Eckhout)Page 66
<b>Action Requested</b> : Motion to accept the Financial Statements for September 30, 2020.
iii. Action Item: FY2021 Budget Review & Resolutions (Eckhout)
Action Requested: Motion to approve the Budget Resolutions for Fiscal Year 2021.
iv. Action Item: Investment Policy (Eckhout)
<b>Action Requested:</b> Motion to accept the Investment Policy for the Richmond Regional Planning District Commission.
v. Consensus Item: FY2022 Local Requests (Eckhout)Page 80
<b>Direction Requested:</b> Recommendation to request \$0.50 per capita (\$0.05 reduction) from member jurisdictions for FY2022 budget cycle.
c. Public Outreach and Engagement Committee Update (Davey)
d. Executive Director's Report (Heeter)
4. New Business
5. Commissioner Comments
Adjourn

PlanRVA Commission Agenda – October 8, 2020 – page 2

Targeted Adjournment is 10:30 a.m.



## Opening Statement for Electronic Meetings PlanRVA Regional Commission Meeting, November 12, 2020

Due to the 2020 COVID-19 virus, meetings of the Richmond Regional Planning District Commission have transitioned to a virtual format in accordance with provisions of Virginia Code § 2.2-3708.2 and related legislation approved by the General Assembly of Virginia during the current period of the Governor's State of Emergency Declaration for COVID.

While we meet in a remote/virtual format, we remain committed to public accessibility and opportunity to participate. Staff provided notice of this meeting to members and the public on Monday November 2, 2020. As this meeting will be recorded, audio and visual recordings and materials will be accessible through the PlanRVA website. Any member of the public participating as an observer during the meeting may submit comments or questions at any time via email at <a href="mailto:info@PlanRVA.org">info@PlanRVA.org</a>. Additional information for how members of the public may participate are included in the meeting materials and on our website.

For the members who are participating in the meeting today, we ask that you identify yourself first when speaking so we can accurately record the activities of the meeting. Please remember to mute your line when not speaking to minimize additional noise and feedback. You may unmute your line at any time to request acknowledgement from the Chair. Staff will be monitoring the chat functions throughout the meeting to assure we do not overlook anyone wishing to participate, as appropriate, in the discussion.

Does anyone have any questions regarding the process for assuring effective facilitation of this meeting or for how members of the public may participate?

By reading this statement, staff certifies that we have followed the approved procedures for appropriate notice of this meeting and the means by which we are convening.

Now, please indicate your presence by saying "HERE" when your name is called during the roll call. Staff members will also be asked to identify themselves and anyone else who wishes to identify themselves following the roll call of members will be invited to do so.

<PAUSE for Roll Call>



PlanRVA has taken steps to improve accessibility in a virtual setting for the Regional Commission and its subcommittees and work groups. More information on how to engage is contained below.

#### **Public Participation**

Members of the public are invited to participate in public meetings of PlanRVA and their respective committees. The following are new ways members of the public can participate in and follow the business of PlanRVA during this time:

- Be an Observer: Anyone wishing to participate as an observer in a public meeting may do so. Members of the public may observe the meeting via YouTube Live Streaming by clicking on the following link: <a href="https://www.youtube.com/channel/UC9ASolCv7PbihiCYdncLsOA">https://www.youtube.com/channel/UC9ASolCv7PbihiCYdncLsOA</a>
- 2. **Share Your Opinion and Ask Questions:** Anyone wishing to submit comments or questions prior to the meeting may do so via email at <a href="mailto:info@PlanRVA.org">info@PlanRVA.org</a>. All written comments received by 5 pm the business day preceding the meeting will be provided to members of the public body within a reasonable time period and included in the administrative record.
- 3. **Inclusive Agenda:** All comments and questions submitted via email during or after the meeting will be reviewed following the meeting and to the extent practical, responses may be provided or posted on the PlanRVA website.



#### Commission Meeting Zoom Virtual Meeting Meeting Minutes October 8, 2020 9:00 a.m.

#### Members Present (A = Alternate)

Charles City County		Town of Ashland		Goochland County	
William Coada		Kathy Abbott (A)		Susan Lascolette (A)	
Michelle Johnson (A)		Mr. Daniel McGraw	Х	Neil Spoonhower, Chair	Х
Rhonda Russell (A)	X				
Chesterfield County		City of Richmond		Hanover County	
Kevin Carroll	X	Nolen Blackwood (A)		Sean Davis	Х
Tim Davey	X	Jacob Giovia	Х	Anne Marie Lauranzon	
Gloria Freye	X	Kim Gray	Х	Canova Peterson	Х
Leslie Haley	X	Kristen Larson	Х	Faye Prichard (A)	
James Holland	X	Stephanie Lynch		Randy Whittaker	Х
Jim Ingle	X	Dr. Cynthia Newbille			
Jesse Smith (A)	X	Rodney Poole			
Chris Winslow, Vice-Chair	X				
Henrico County		New Kent County		Powhatan County	
Chris Archer		John Lockwood (A)	Х	Michael Byerly	Х
Thomas M. Branin		John Moyer	Х	Bobby Hall	Х
William Mackey		Patricia Paige	Х	Larry Nordvig, Secretary	Х
Tyrone Nelson, Past Chair	X				
Patricia O'Bannon	X				
Daniel J. Schmitt					
Frank Thornton	X				

#### **Others Present:**

Eric Gregory	Hefty, Wiley & Gore, PC
Staff Present	
Martha Heeter	Executive Director
Terry Eckhout	Director of Finance
Diane Fusco	Office Manager
Sidd Kumar	Project Coordinator
Chet Parsons	Director of Transportation

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The PlanRVA Regional Commission meeting was held by electronic communication means as set forth by the April 22, 2020 actions of the General Assembly in response to the continued spread of novel coronavirus, or COVID-19. The technology used for this meeting was a web-hosted service created by GoToMeeting and was open and accessible for participation by members of the public. Voting record tables are included in Appendix A. A recording of this meeting is available on our Plan RVA YouTube Channel.

#### **Call to Order**

Chairman Spoonhower called the PlanRVA Commission meeting to order at approximately 9:00 a.m.

#### Pledge of Allegiance

Mr. Winslow led the Commission in the Pledge of Allegiance to the flag.

#### **Attendance Roll Call & Certification of a Quorum**

Chairman Spoonhower read the opening statement for Electronic Meetings.

Ms. Fusco took attendance by roll call and Ms. Heeter confirmed a quorum was present.

#### **Public Comment Period**

Since there were no requests from the public to address members of the Commission, Chairman Spoonhower closed the public comment period.

#### **Requests for Additions or Changes to Order of Business**

Chairman Spoonhower confirmed there were no requests for additions or changes to the order of business.

#### Minutes for the September 10, 2020 Meeting

On motion of Mr. Nordvig, seconded by Mr. Davis, the Commissioners approved the minutes of the September 10, 2020 meeting by roll call vote. The motion carried (Appendix A).

#### **Voting Procedures**

Ms. Heeter discussed the Executive Committee's recommendation for streamlining meetings by use of a consent agenda to bundle routine and administrative actions. Agenda items that require individual discussion would be identified but may not require a vote. Facilitate voting by acclamation whereby members of the body may indicate action in the affirmative and requiring a roll call vote if/when dissenting opinion is raised.

Ms. O'Bannon noted it is necessary to make sure all voices are heard when technical issues may arise, and voting is done by acclamation. Mr. Nordvig agrees with Ms. O'Bannon's comments to be sure participants are not missed.

#### **Chair's Report**

Chairman Spoonhower shared observations about the Richmond region and opportunities for the Commission.



He announced the resignation of Mr. Davis as Treasurer due to conflict with his employment in the financial services industry. Chairman Spoonhower asked for volunteers to serve in his place. Mr. Peterson offered to serve to prevent the rotation from shifting from Hanover.

Following guidance from Mr. Gregory, Mr. Peterson and Mr. Davis agreed they would work with the Hanover County Board to revise the current appointment to the Executive Committee thereby allowing eligibility of Mr. Peterson to be elected as Treasurer.

Mr. Spoonhower asked for additional volunteers; no one was interested. Election of a Treasurer will be scheduled for the next Commission meeting pending communication from Hanover County.

#### **Audit, Facilities & Finance Committee Report**

Mr. Holland asked Ms. Eckhout to review the August 2020 financial statements.

Ms. Eckhout presented the balance sheet and profit and loss statement for the month of August that was included in the agenda packet. Ms. Heeter reviewed a slide deck that was prepared to address questions raised by the Finance Committee previously.

Ms. O'Bannon asked about the expense for the dishwasher and confirmation of the lease expiration date. Ms. Heeter confirmed the lease expires in October 2022 and reported staff is slowly starting to return to the office.

Ms. Heeter agreed to review future office improvements with the Finance Committee.

On motion of Mr. Nelson, seconded by Mr. Holland, the Commissioners approved the August 2020 financial statements and the motion carried by acclamation.

#### **Public Outreach and Engagement Committee**

Mr. Davey announced the Public Outreach committee is reconvening and will be meeting soon to continue to support the PlanRVA brand. He asked Ms. Heeter to share the good news of a \$50,000 award made by the Community Foundation for capacity building in Public Outreach.

#### **Executive Director's Report**

Ms. Heeter provided a staff report including upcoming agenda items to include charter revisions, the FY20 audit, FY21 budget review, and FY22 preliminary budget. The Executive Committee is working to review proposed revisions to the Personnel Policy and staffing needs. She also complimented agency staff for continuing to do a great job during this challenging time.

Ms. Heeter also called attention to the intergovernmental and environmental reviews included in the agenda packet.



#### **Other Business**

Chairman Spoonhower adjourned the meeting at approximately 10:00 a.m.



#### **APPENDIX A**

### <u>PlanRVA Board of Commissioners - Voting Record</u> <u>Date of Meeting: October 8, 2020</u>

# Motion to accept the September 10, 2020 meeting minutes Members Present (A = Alternate)

<u>Locality</u>	<u>Member</u>	AYE	<u>NAY</u>	<u>Abstain</u>
Charles City County	Rhonda Russell (A)	X		
Town of Ashland	Dan McGraw	X		
Goochland County	Neil Spoonhower	X		
Chesterfield County	Kevin Carroll	X		
Chesterfield County	Tim Davey	X		
Chesterfield County	Gloria Freye	X		
Chesterfield County	Leslie Haley	X		
Chesterfield County	James Holland	X		
Chesterfield County	Jim Ingle	X		
Chesterfield County	Jesse Smith (A)	X		
Chesterfield County	Chris Winslow	X		
City of Richmond	Kim Gray	X		
City of Richmond	Kristen Larson	X		
Hanover County	Sean Davis	X		
Hanover County	Canova Peterson	X		
Hanover County	Randy Whittaker	X		
Henrico County	Tyrone Nelson	X		
Henrico County	Patricia O'Bannon	X		
Henrico County	Frank Thornton	X		
New Kent County	John Lockwood	X		
New Kent County	John Moyer	X		
New Kent County	Patricia Paige	X		
Powhatan County	Bobby Hall	X		
Powhatan County	Larry Nordvig			Х

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## COUNTY OF HENRICO

September 16, 2020

Martha Heeter, Executive Director Plan RVA 9211 Forest Hill Avenue, Suite 200 Richmond, VA 23235

Re: Plan RVA Charter Amendments

Dear Martha:

At a recent regional meeting, Joe Casey, John Budesky, and I discussed potential changes to the Plan RVA charter agreement or by-laws with regard to such matters as weighted voting and alternate members. The requirement to have all elected officials present is not an effective or efficient use of time and resources.

Eric Gregory, Plan RVA's attorney, has solicited and received input about potential changes from several of the attorneys for the member jurisdictions, and I am writing for myself and my colleagues to request that the Commission proceed to active consideration of such changes.

Thank you for your work on behalf of our communities.

John A. Vithoulkas County Manager

Dr. Joseph P. Casey John A. Budesky

cc:

# CHARTER AGREEMENT OF THE RICHMOND REGIONAL PLANNING DISTRICT COMMISSION

This Charter Agreement to organize a Planning District Commission made this 14th day of August, 1969, by and between the undersigned governmental subdivisionsmember jurisdictions as authorized by the Virginia Area Development Act (Title 15.1, Chapter 34, Sections 15.1-1400, et seq., Code of Virginia (1950), as amended), and subsequently amended this day of

, 2020, as authorized by the Regional Cooperation Act, Chapter 42 of Title 15.2 of the Code of Virginia (as amended) (Va. Code § 15.2-4200, et seq.):

NOW, THEREFORE, it is agreed that:

## ARTICLE I Name, Location, Authority, Purpose

Section 1

The name of this organization shall be the Richmond Regional Planning District Commission, hereinafter called the "COMMISSION."

Section 2

The office of the COMMISSION shall be in the City of Richmond, Virginiacentrally located within the Region. Planning District 15.

Section 3

The COMMISSION shall be a public body corporate and politic with all the powers and duties granted to it by the laws of the Commonwealth of Virginia including the Virginia Area Development Regional Cooperation Act.

Section 4

The purpose of the COMMISSION shall be to promote the orderly and efficient development of the physical, social, and economic elements of the Planning District 15 by planning and encouraging and assisting governmental subdivisions member jurisdictions to plan for the future.

#### ARTICLE II Membership

Section 1

COMMISSION members shall be appointed by the respective governing bodies of those political subdivisionsmember jurisdictions which are parties to this Charter Agreement provided, however, that at least a majority, but not substantially more than a majority, of the

COMMISSION's members shall be elected officials of the governing bodies of the governmental subdivisionsmember jurisdictions within the Planning District with each participating county, city, and town of more than 3,500 population having at least one representative, and the other members being qualified voters and residents of the District who hold no office elected by the people.

#### Section 2

Governmental subdivisionsMember jurisdictions which are parties to this Charter Agreement shall appoint members to the COMMISSION to fill the number of voting seats on the following basis:

#### Number and Type of Membership Voting Seats

<u>I</u>	ор	ulation	Governing Body	Planning Commission	Citizen
3,501	-	7,500	1	-	-
7,501	-	25,000	1	1	-
25,001	-	50,000	2	1	-
50,001	-	100,000	2	1	1
100,001	-	175,000	3	1	1
175,001	-	250,000	4	1	1
250,001	-	and up325,000	5	1	1
325,001	Ξ	400,000	<u>6</u>	<u>1</u>	<u>1</u>
400,001	Ξ	475,000	<u>7</u>	<u>1</u>	<u>1</u>
475,001	Ξ	<u>550,000</u>	<u>8</u>	<u>1</u>	<u>1</u>

Commented [E1]: All voting seats must be filled with GB appointees because "At least a majority of [Commission] members shall be elected officials." 15.2-4203.B.4. Without doing so, the PC and citizen members could outnumber the GB members. Preserving this rule would also allow GB members to cast votes of fellow GB members, as specified by their jurisdiction - see below. This would still allow for a quorum to be attained and made up of fewer (or no) GB members, unless the definition of quorum in the Bylaws is changed to something like: "COMMISSION members representing a majority of voting seats shall constitute a quorum."

Appointed Governing Body members may represent more than one Governing Body voting seat if that is preferred by the member jurisdiction. Elected Officials Governing Body members are the only members eligible to represent more than one voting seat for the member jurisdiction.

For purposes of defining population of a jurisdiction under the terms of this Section, the numbers to be used will be the latest of the official U.S. Census count or the most recent preliminary population estimate prepared by the <a href="Weldon Cooper">Weldon Cooper</a> Center for Public Service at the University of Virginia.

#### Section 3

Vacancies on the COMMISSION shall be filled for the unexpired term in the same manner as the original appointment was made.

#### Section 4

RRPDC Charter Page 2 Commented [E2]: This sentence provides that GB members may cast multiple GB voting seats but only for their fellow GB members, not for PC or citizen members. This does not specify how a member jurisdiction's preference for the voting authority of its members will be expressed or memorialized. Some jurisdictions adopt a resolution or pass a motion and some simply send a letter. Members, the Commission, and staff need to be clear of a Member's authority to cast votes.

Any member of the COMMISSION shall be eligible for reappointment but may be removed for cause by the governing body which appointed him.

#### Section 5

Each governing body belonging to the COMMISSION may appoint an alternate member who is also an elected official of the governing body to the COMMISSION who may serve in lieu of one of the elected officials of that governing body. He An alternate member shall only serve in the absence of the designated governing body official. He may be an elected official or any citizen of that governmental subdivision.

## ARTICLE III Terms of Office and Voting Rights

#### Section 1

The terms of office of COMMISSION members who are also members of governing bodies shall be shall be coincident with their elected terms of officedetermined by the respective governing body. The terms of office of COMMISSION members who are also members of local planning commissions shall be coincident with their appointed terms of office as members of such planning commissions. The terms of office of the citizen members shall be three (3) years. The terms of alternate members shall be coincident with the elected terms of office of their designated member of the governing body.

#### Section 2

Each member of the COMMISSION shall have one equal vote in all matters before the COMMISSION unless designated to represent more than one voting seat by the appointing member jurisdiction.

#### Section 3

Each alternate member appointed to the COMMISSION shall have one equal vote in all matters before the COMMISSION, but only in the absence of the elected official on the governing body for which he they have have been designated as an alternate member.

#### ARTICLE IV Officers

Section 1

Officers of the COMMISSION shall consist of a Chairman, Vice-Chairman, Treasurer, and Secretary who shall be elected by a majority of the membership voting seats of the COMMISSION.

#### Section 2

The Chairman, Vice-Chairman, Treasurer, and Secretary shall be elected for terms of one year.

#### Section 3

The Chairman shall not be eligible to serve consecutive terms. No member jurisdiction shall have more than one representative serving as a COMMISSION officer except that the Treasurer, when reelected for a consecutive term, may serve even though another COMMISSION officer is from the same member jurisdiction.

#### Section 4

The COMMISSION shall appoint an Executive Director who shall be an employee of the COMMISSION and shall serve at the pleasure of a majority of the membership-voting seats.

## ARTICLE V Addition, Withdrawal, or Removal of Members Jurisdictions

#### Section 1

Any governmental subdivisionmember jurisdiction within Planning District Number 15 which is not a party to this Charter Agreement at the effective date thereof may, thereafter, join the COMMISSION provided that such governmental subdivisionmember jurisdiction is eligible for membership and that it adopts and executes this Agreement.

#### Section 2

Any governmental subdivisionmember jurisdiction may withdraw from the COMMISSION by submitting to the COMMISSION in writing a notice of intent to withdraw. Such withdrawal shall not become effective until the end of the COMMISSION's then current fiscal year.

#### Section 3

Any governmental subdivision, member jurisdiction which is a party to this Agreement, shall automatically cease to be a member of the COMMISSION if it fails to comply with ARTICLE VI of this Agreement.

#### ARTICLE- VI Financial Obligations of Members Jurisdictions

#### Section 1

All governmental subdivisionsmember jurisdictions within Planning District Number 15 which are a party to this Charter Agreement shall contribute funds to the COMMISSION in accordance with an Annual Budget approved in December of each year prior to the beginning of the COMMISSION'S fiscal year, provided that said Annual Budget is adopted by the affirmative vote of three-fourths (3/4) of the members-yoting seats present and voting.

#### Section 2

In the event that the dues of a member jurisdiction are based on an estimate of population for that jurisdiction, the population estimate to be utilized will be the latest of the official U.S. Census count or the most recent preliminary population estimate prepared by the <a href="Weldon Cooper">Weldon Cooper</a> Center for Public Service at the University of Virginia.

#### Section 3

The local contribution of each governmental subdivisionmember jurisdiction is due on July 1 of the current fiscal year and shall be paid in a single lump sum payment by each governmental subdivision member jurisdiction prior to July 31 of that year.

#### Section 4

An additional assessment may be made upon a governmental subdivision member jurisdiction for particular services of a local nature, which are requested by said governmental subdivisionmember jurisdiction and which may or may not be included in the Work Program adopted by the COMMISSION. This assessment shall be agreed upon by the COMMISSION and with the appropriate governmental subdivision member jurisdiction.

#### ARTICLE VII

#### Appointment of an Executive Committee and Adoption of Bylaws

#### Section 1

The COMMISSION may designate an Executive Committee and delegate to it such powers as the COMMISSION may determine, provided that these powers are not inconsistent with provisions of the Virginia Area Development Act Regional Cooperation Act, Chapter 42 of Title 15.2 of the Code of Virginia (as amended) (Va. Code § 15.2-4200, et seq.). Said powers will be specifically stated in the Bylaws of the Commission.

#### Section 2

The COMMISSION may adopt Bylaws and such other rules as it deems necessary to govern its operations.

#### ARTICLE VIII

#### Meetings

#### Section 1

The COMMISSION shall hold regular meetings on a schedule which will be determined by the membership.

#### Section 2

Meetings of the COMMISSION and its committees shall be open to the public as provided by the Virginia Freedom of Information Act.

## ARTICLE IX Amendments

#### Section 1

This Charter Agreement may be amended, supplemented, or superseded only by concurring resolutions of all member governmental subdivisions jurisdictions of the COMMISSION. All proposed amendments shall be submitted to the COMMISSION for its review and comment and to the member governmental subdivisions jurisdictions for consideration.

## ARTICLE X Date of Organization

#### Section 1

The organization of the Richmond Regional Planning District Commission shall be effective on the 31st day of August, 1969, or at such time after this date when the Charter Agreement has been adopted and signed by that governmental subdivisionmember jurisdictions whose population when added to the aggregate population of those who have already adopted and signed the Charter Agreement embraces the majority of the population within Planning District Number 15.

\* \* \* \* \*

Amendments Adopted By
Richmond Regional Planning District Commission
September 14, 1989
and
Final Ratification by All Nine Local Governments
January 10, 1990

Amendments Adopted By Richmond Regional Planning District Commission

Month Day, 2020
and
Final Ratification by All Nine Local Governments
Month Day, 2020

AUDITED FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2020

DUNHAM, AUKAMP & RHODES, PLC
Certified Public Accountants
Chantilly, Virginia

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#### **Independent Auditor's Report**

To the Commissioners Richmond Regional Planning District Commission

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and the aggregate remaining fund information of the Richmond Regional Planning District Commission, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Richmond Regional Planning District Commission's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the aggregate remaining fund information of the Richmond Regional Planning District Commission as of June 30, 2020 and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, the schedule of changes in the net pension liability and related ratios, and the schedule of employer contributions on pages 4 through 10 and pages 43 through 45 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Richmond Regional Planning District Commission's basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November xx, 2020, on our consideration of the Richmond Regional Planning District Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Richmond Regional Planning District Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Richmond Regional Planning District Commission's internal control over financial reporting and compliance.

Certified Public Accountants Chantilly, Virginia

November xx, 2020

# RICHMOND REGIONAL PLANNING DISTRICT COMMISSION MANAGEMENT'S DISCUSSION AND ANALYSIS OF FINANCIAL STATEMENTS FISCAL YEAR ENDING JUNE 30, 2020

Presented here is the Management Discussion and Analysis Report for the Richmond Regional Planning District Commission (PlanRVA) for the fiscal year ending June 30, 2020. Responsibility for the accuracy of the data, and the completeness and fairness of this presentation (including all disclosures) rests with management of PlanRVA. To the best of our knowledge and belief, the data contained herein is accurate in all material respects. These data are reported in a manner designed to fairly present PlanRVA's financial position, and the result of operations of its various funds. All disclosures necessary to enable the reader to gain an accurate understanding of PlanRVA's financial activities have been included.

The Executive Director and the Director of Finance, under the direction of the Chair of PlanRVA, are responsible for establishing and implementing an accounting and internal control structure designed to ensure that the physical, data, informational, intellectual, and human resource assets are protected from loss, theft, and misuse, and to ensure that adequate accounting information is maintained and reported in conformity with generally accepted accounting principles (GAAP). Management also strives to ensure that all assets are put to good and effective use. Therefore, the internal control structure is designed to provide reasonable assurances that these objectives are attained.

PlanRVA administers and manages program funds that require local match funding requirements, reimbursement for indirect expenses and fully funded programs. There are various funding streams to be considered when developing the Annual Operating Budget.

PlanRVA manages its resources in such a way as to provide services of value to its member jurisdictions and leverages local contributions to achieve maximum return on investment. Income is shown in the budget at the amount expected to be received from member dues, the General Assembly's appropriation for Planning District Commissions, miscellaneous income, interest income, and the amounts that are reimbursable from grant funded sources and special assessments.

Expenses for the year are planned carefully and incurred based on the predicted income. Management reviews the agency's financial performance on a monthly basis to evaluate whether changes in expenses or prioritization of projects must be adjusted to achieve annual financial performance goals.

The following is a list of standard support services PlanRVA uses to strengthen effectiveness of management, to assure compliance with all applicable regulations and to minimize risk for the organization.

PlanRVA maintains insurance to protect from losses of assets from negligence, accident, theft, or fire. Policies for Fiscal Year 2020 were issued through the agency's membership in the Virginia Risk Sharing Association. In Fiscal Year 2019, PlanRVA released a request for proposal to consider options for insurance coverage. VRSA was the successful proposer; cost for complete coverage for PlanRVA was reduced in FY2020 to \$6,390 from \$16,419 as shown on page 10.

PlanRVA retains legal counsel and services with the law firm of Hefty Wiley & Gore, PC. The current retainer agreement is effective through December 31, 2021 renews automatically without cancellation.

PlanRVA maintains a professional relationship with the accounting firm of Dunham, Aukamp and Rhodes, PLC. The contract for audit services has been open to competitive bidding several times. Because of costs and the relationship built with Dunham, Aukamp and Rhodes they have remained our auditor since 1998.

In 2018, PlanRVA contracted with Warren Whitney to provide professional accounting and finance services, including serving in the role of Director of Finance in Fiscal Year 2019. That relationship continued into Fiscal Year 2020 as the agency transitioned back to an in house Director of Finance. Warren Whitney provided support through the first quarter of Fiscal Year 2020.

PlanRVA participates in the Local Government Investment Pool (LGIP) managed by the Virginia Department of the Treasury, which provides member government entities an allowable investment vehicle with rates equaling or exceeding those offered by most commercial banks and liquidity in the event that funds are needed for current obligations. While the majority of funds are deposited with the LGIP, PlanRVA maintains an operating banking account with SunTrust, now Truist, for cash flow management.

#### Capital Asset and Debt Administration

The capital assets in the governmental funds consist of computer equipment, furniture and building improvements.

#### Economic Factors, Rates, and Fiscal Year 2020 Budget

PlanRVA serves the third largest planning district measured by population in the Commonwealth after the Northern Virginia Regional Commission and the Hampton Roads Planning District Commission. The Richmond Region is poised for further growth and to that end PlanRVA is positioning itself to broaden the level of service to and in support of its member governments guided by the Strategic Planning Framework adopted in 2018. Management initiated a number of activities in Fiscal Year 2020 to move this framework forward, primarily focusing staff recruitment and development and alignment of staff assignments to revenue supported projects. The agency has streamlined involvement in regional projects and focuses resources in established program areas of the commission including Community Development, Emergency Management, the Environment, and Transportation. As the agency continues to build these core program areas, we will begin strategic investment in the next focus areas of the Framework with emphasis on Public Engagement and Data, Research & Analysis.

Management is pleased with the progress of the agency over the last year- in both programmatic and financial achievements. The statements in this report indicate positive momentum in stabilizing and strengthening the organization.

The financial statements presented in the Financial Audit Report for Fiscal Year ending June 30, 2020 include all the activities of PlanRVA using the integrated approach as prescribed by GASB Statement 34. This Discussion and Analysis is intended to serve as an introduction to the financial statements as reported in the annual audit. The annual audit consists of three major components listed below. Government Accounting Standards Board Statement No. 68, Accounting and Financial Reporting for Pensions, requires employers to recognize a liability as employees earn their pension benefits and recognize annual pension cost under an earnings approach.

- 1. Management's Discussion and Analysis (this document)
- 2. Basic Financial Statements
- 3. Other Required and Supplementary Information

#### **Overview of the Basic Financial Statements**

The "Statement of Net Position" found on page 11 presents information on PlanRVA's assets, deferred outflows of resources, liabilities, deferred inflow of resources and the resulting net position. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of PlanRVA is steady, improving or deteriorating.

In years where a net income is realized, funds received in excess of expenses for the year are contributed to PlanRVA's net position. In Fiscal Year 2020, the net position balance was increased by \$302,640 as shown on page 12 of the financial statements, "Statement of Activities". This improvement is significant as it returned the organization's total year end fund balance of \$1,165,897 in compliance with the established fund balance target of \$1,000,000 or greater.

It is important to realize that, while not in the business of making a profit, PlanRVA should be managed in such a way to assure that the fund balance provides contingencies for future periods according to established goals and objectives. The resulting excess of revenues over expenditures is added to operating reserves each year, known as the Fund Balance at the beginning of the year. The Fund Balance gives operating cushion in years that are not as lucrative and can also be used to provide float funding for grant programs until reimbursement is made by the grantor.

In recognition of the need to cover such contingencies, Commissioners established a fund balance policy in 2004 that set a target \$1,000,000 reserve fund. While the policy did not establish a target for revenues over expenses each year; the intent was to strive to manage its finances in a manner that is financially conservative. The reserve fund target was established to give assurance that obligations could be met in the unlikely event the organization needed to close. Since 2004, the annual net income/loss has varied slightly over the years though on an overall decline. The resulting change in fund balance has been declining year over year.

At the end of Fiscal Year 2018, PlanRVA's reserve fund fell below the targeted \$1,000,000 threshold and in June 2019, Commissioners took action to reaffirm the fund balance policy level at \$1,000,000 and developed a plan to achieve the target within two fiscal years beginning in Fiscal Year 2020. Member jurisdictions were asked to contribute to the fund balance through a special \$.10 per capita assessment to make up approximately one-half of the gap between the Fiscal Year 2018 Net Position and the fund balance target, approximately \$107,000 over two years. Management was also directed to develop and implement a budget in Fiscal Years 2020 and 2021 that would result in a contribution over the two years of approximately \$112,000 to the fund balance in order to achieve the target of the policy once again.

The Statement of Activities on page 12 show the total received through this special assessment, \$77,317, in Fiscal Year 2020. Funds were received from seven member jurisdictions, five of whom contributed the total \$0.10 per capita in the first year. The remaining localities committed to contribute the balance of the special assessment in Fiscal Year 2021 resulting in 100% participation within the requested timeframe.

The Balance Sheet on page 13 adjusts the Fund Balance of \$1,165,897 for some long-term liabilities and related deferred expenses according to reporting requirements to \$699,274. This Net Position for the organization represents the remaining resources available as of June 30, 2020 to settle any additional outstanding obligations of the organization. Note 1 to the financial statements describes the adjustments to the fund balance to the net position in greater detail.

The "Statement of Revenues, Expenditure and Changes of Fund Balance" on page 14 shows the actual revenues and expenditures of PlanRVA for the Fiscal Year 2020 and the resulting change in net position from the Statement of Activities. The actual surplus (or "Excess of Revenues over Expenses") of \$375,278 is a result of the local special assessments contributed to the fund balance in the fiscal year and additional measures taken by management. This surplus closes the shortfall in the \$1,000,000 Fund Balance policy target exceeding the goal ahead of schedule.

The following tables show a comparison of Financial Statements for Fiscal Year 2020 and Fiscal Year 2019.

Statements of Net Position	<u>2020</u>	<u>2019</u>
Current Assets Capital Assets	\$1,374,244 110,231	\$ 960,850 122,332
Total Assets	\$ <u>1,484,475</u>	\$ <u>1,083,182</u>
Deferred Outflows of Resources	\$ 259,333	\$ <u>239,467</u>
Current Liabilities	\$ 329,476	\$ 272,924
Net Pension Liability	584,259	521,969
Total Liabilities	\$ <u>913,735</u>	\$ <u>794,893</u>
Deferred Inflows of Resources	\$ <u>130,799</u>	\$ <u>131,122</u>
Total Net Position	\$ 699,274	\$ 396,634

Current assets are comprised of cash and investments, accounts receivable and prepaid expenses. These are resources available to PlanRVA for on-going operations.

Capital assets consist primarily of furniture and equipment used for the operation of PlanRVA.

Deferred outflows of resources represent current year pension payments which will be applied against the net pension liability in the actuarial report prepared as of June 30, 2019 which is accessible at <a href="https://employers.varetire.org">https://employers.varetire.org</a> as of April 2020.

Current liabilities represent the current obligations of PlanRVA. This category includes accounts payable and accrued expenses, compensated absences and deferred revenue.

Net pension liability represents the actuarially calculated pension obligation of PlanRVA.

Deferred inflow of resources represents current year differences between the projected and actual pension earnings per the actuarial report prepared as of June 30, 2019.

### Statements of Activities

	Govern	Governmental		
	Activ	vities		
	<u>2020</u>	<u>2019</u>		
Expenses				
General and administration	\$295,203	\$ 260,624		
Project costs	2,941,400	2,550,126		
Total expenses	3,236,603	2,810,750		
Program revenues				
Operating grants and contributions	754,614	753,909		
Charges for services	2,736,393	2,125,013		
Net program revenue	254,404	68,172		
General revenue				
Miscellaneous income / (loss) and unrestricted investment earnings	48,236	20,469		
Change in net position	302,640	88,641		
Net position, beginning of year	396,634	307,993		
Net position, end of year	\$ 699,274	\$ 396,634		

PlanRVA saw positive change in Net Position in Fiscal Years 2019 and 2020, the greater change in the latter. This improved position is an indicator of continued performance in meeting the organization's financial management goals and reestablishing compliance with the Commission's objectives for financial sustainability.

Comparison of Revenues,	Expenses and	Fund Balance	for FY 2020	0 and FY2019
				2020

	<u>2020</u>	<u>2019</u>
REVENUES		
Grants and appropriations:		
Federal grants	\$2,407,278	\$ 1,832,589
State grants and appropriations	347,859	299,861
Local grants and appropriations	735,870	746,472
Other revenues:		
Special assessment	77,317	
Miscellaneous and interest	13,020	20,469
TOTAL REVENUES	<u>3,581,344</u>	2,899,391
EVDENDITUDES		
EXPENDITURES Salaries	1 224 061	1 220 004
	1,234,061	1,220,994
Pass through contract services	756,992 507,744	441,279
Employee benefits and payroll taxes	597,744	527,532 235.995
Office rent, net	241,621	
Computer operations	141,775	106,031
Training and professional development	65,129	37,985
Professional and contractual services	37,117	175,866
Printing	30,458	34,224
Office supplies and expenses	29,502	30,268
Legal fees	24,000	20,125
Travel	15,054	35,579
Advertisements	13,223	-
Website and computer equipment	12,165	60,583
Insurance	6,390	16,419
Books and periodicals	835	522
Telephone	2 20 6 0 6 6	4,332
TOTAL EXPENDITURES	3,206,066	2,889,734
Excess (Deficiency) of Revenues over Expenditures	375,278	9,657
Fund Balance – Beginning of Year	790,619	780,962
	)	
Fund Balance – End of Year	\$ <u>1,165,897</u>	\$ <u>790,619</u>

The majority of the increase in revenues and expenses from Fiscal Year 2019 to Fiscal Year 2020 is in the pass through of grant funded expenditures for regional projects and services. The difference in operating revenues between Fiscal Year 2019 and Fiscal Year 2020 is \$366,240 while the difference in operating expenses is \$619. The resulting excess of revenues over expenses in Fiscal Year 2020 is directly supported by the special assessments provided by the member jurisdictions (\$77,317) and continued improvements to managing expenses to achieve greater reimbursement through programs. The reduction of reimbursable expenses due to professional contracts and services is a significant contributor to this increased effectiveness in allocating costs to reimbursable programs.

#### Other Required and Supplemental Information

The Notes following the financial statements provide additional information that is essential to a full understanding of the data provided in the statement of financial position and the statement of revenues, expenditures and changes in fund balance statements.

Staff adopts a preliminary annual operating budget for the upcoming fiscal year each December which is submitted to the member jurisdictions and serves as the request for local membership dues for the upcoming fiscal year. A final budget, which includes updated information on projected expenditures and revenues, is presented to the Commissioners for final approval prior to the start of the fiscal year. In most years, a mid-year budget review is presented to Commissioners which include any additional changes in projections for the current fiscal year and serves as an amendment to the approved budget as necessary.

A budgetary comparison has been provided on page 43 to demonstrate compliance with the approved budget for Fiscal Year 2020. The Fiscal Year 2020 final approved budget projected a surplus of \$54,420 which excluded the special assessment to localities. The actual revenues and expenditures are compared to those budgeted for the fiscal year and the resulting variance is calculated and shown on page 43. In Fiscal Year 2020, PlanRVA finished the year incurring 95.4% of budgeted expenses for the period and receiving 104.9% of anticipated revenues (2% of the excess represented in the special assessment to localities). Actual revenues exceeded actual expenditures by \$375,278, which is approximately \$320,858 better than was anticipated in the final budget adopted in February 2020. In comparing the actual performance to budget, it is important to note unique circumstances in Fiscal Year 2020 resulting in exceeded expectations.

Staff at PlanRVA transitioned to remote work status beginning on March 16, 2020 and maintained this status through the Governor's Executive Orders related to the novel coronavirus global pandemic known as COVID-19. This shift resulted in individual changes in several expense categories, both favorably and unfavorably. The shift to remote work resulted in a decrease in printing and travel expenses but an increase in capital expense projects and training. PlanRVA purchased laptop computers and peripheral devices to aid in the transition to remote work and in support of virtual meetings. The net of the COVID-19 related savings and expenditures resulted in an overall savings of \$9,601 for the agency.

PlanRVA assisted the Emergency Management Alliance of Central Virginia in establishing a new website at <a href="https://www.TogetherOneRegion.org">www.TogetherOneRegion.org</a> which launched in March, 2020 to support a campaign for donations related to COVID-19 relief. The investment, while not budgeted, provided the necessary support to launch and maintain the site during the height of the campaign and will be used as the information site and donation portal for future campaigns for disaster response and recovery.

Savings achieved in computer operations, professional and contract services, and legal fees are not COVID-19 related. The variance of budgeted pass through and actual expenses is due to project timing only and not a change in the expenditure of funds.

Finally, while actual salaries and wages were less than budgeted for the year, associated benefits and payroll taxes were higher than anticipated in the budget. The two lines netted together result in a net savings of \$98,624 in personnel costs for the year. This, along with reduced expenses (to budget) for professional and contract services resulted in significant savings.

#### Contacting PlanRVA's Financial Management Team

This financial report is intended to provide Federal, State, and Local grantors, as well as member localities with a general overview of PlanRVA's finances and to show accountability for the funds it receives and expends. If you have questions about this report or need additional information, contact the Executive Director at the Richmond Regional Planning District Commission, 9211 Forest Hill Avenue, Suite 200, Richmond, Virginia 23235, and telephone (804) 323-2033.

# RICHMOND REGIONAL PLANNING DISTRICT COMMISSION STATEMENT OF NET POSITION JUNE 30, 2020

	vernmental activities
ASSETS	
Cash and cash equivalents	\$ 565,731
Grants receivable	797,076
Prepaid expenses	11,437
Capital assets, net	 110,231
Total Assets	 1,484,475
DEFERRED OUTFLOWS OF RESOURCES	
Pension contributions after the measurement date	84,636
Differences between expected and actual experience	100,864
Changes of assumptions	 73,833
Total Deferred Outflows of Resources	 259,333
LIABILITIES	
Current Liabilities	
Accounts payable	119,456
Compensated absences	98,170
Compensated absences Accrued salaries	61,937
Deferred revenue	24,290
Security deposit	2,664
Noncurrent liabilities:	
Deferred rent liability	22,959
Net pension liability	584,259
Total Liabilities	 913,735
DEFERRED INFLOWS OF RESOURCES	
Differences between expected and actual experience	70,721
Changes of assumptions	31,762
Net difference between projected and actual earnings	
on plan investments	 28,316
Total Deferred Inflows of Resources	 130,799
NET POSITION	
Investment in capital assets	110,231
Unrestricted	 589,043
Total Net Position	\$ 699,274

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2020

Program Activities	Expenses		Charges for Services		Operating Grants and Contributions		Net (Expenses) Revenue and Changes in Net Assets	
Governmental Activities								
General government and administration	\$	295,203	\$	-	\$	754,614	\$	459,411
Projects		2,941,400		2,736,393				(205,007)
Total Governmental Activities	\$	3,236,603	\$	2,736,393	\$	754,614		254,404
General revenues (expenses): Special assessment Miscellaneous Investment earnings GASB 68 adjustment							77,317 1,128 11,892 (42,101)	
Total general revenues (expenses)						48,236		
	Change in net position					302,640		
Net position at beginning of year					396,634			
Net position at end of year					\$	699,274		

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2020

		General Fund
ASSETS		
Cash and cash equivalents	\$	565,731
Grants receivable		797,076
Prepaid expenses		11,437
Total Assets	\$	1,374,244
LIABILITIES		
Accounts payable	\$	119,456
Deferred revenue		24,290
Security deposit		2,664
Accrued salaries		61,937
Total Liabilities  FUND BALANCE		208,347
Nonspendable		11,437
Unassigned		1,154,460
		, , , ,
Total Fund Balance		1,165,897
Total Liabilities and Fund Balance	\$	1,374,244
Reconciliation of fund balances on the balance sheet for governmental funds to net position of governmental activities on the statement of net position:		
Fund balances - total governmental funds	\$	1,165,897
Amounts reported for governmental activities in the statement of net position are different because:  Long-term liabilities and related deferred items are not due and payable in the current period and therefore are not reported in the governmental fund balance		
sheet but are reported on the government-wide statement of net position		
Pension contributions	\$	84,636
Differences between expected and actual experience		100,864
Changes of assumptions		73,833
Net pension liability		(584,259)
Differences between expected and actual experience		(70,721)
Changes of assumptions		(31,762)
Net difference between projected and actual earnings on plan investments		(28,316)
Compensated absences		(98,170)
Deferred rent liability		(22,959)
		(576,854)
Capital assets used in governmental activities are not financial resources and		
therefore are not reported in the governmental fund balance sheet.		110,231
	-	110,231
Net Position of Governmental Activities	\$	699,274

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2020

REVENUES		
Grants and appropriations:	Ф	2 407 279
Federal grants	\$	2,407,278
State grants and appropriations		347,859
Local grants and appropriations Other revenue:		735,870
Special assessment		77,317
Miscellaneous and interest		13,020
TOTAL REVENUES		3,581,344
TOTAL REVEROES		3,301,344
EXPENDITURES		
Salaries		1,234,061
Pass through contract services		756,992
Employee benefits and payroll taxes		597,744
Office rent, net		241,621
Computer operations		141,775
Training and professional development		65,129
	ור	37,117
Professional and contractual services Printing	ш	30,458
Office supplies and expense	U	29,502
Legal fees		24,000
Travel		15,054
Advertisements		13,223
Website and computer equipment		12,165
Insurance		6,390
Books and periodicals		835
TOTAL EXPENDITURES		3,206,066
Excess of Revenues over Expenditures		375,278
Fund Balance - Beginning of Year as restated		790,619
		_
Fund Balance - End of Year	\$	1,165,897
Reconciliation of the Statement of Revenues, Expenditures and Changes		
in Fund Balances of Governmental Funds to the Statement of Activities		
Net Changes in Fund Balance - Total Governmental Funds	\$	375,278
Capital outlays are reported as expenditures in the governmental funds. However, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense in the statement of activities. In the current period these amounts are:  Capital outlay  \$12,165  Depreciation expense  (24,265		(12,100)
		, , ,
Some expenses reported on the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.		
GASB 68 adjustment		(42,101)
Increase in compensated absence liability		(28,277)
Decrease in deferred rent liability		9,840
	ф	202 (42
Change in net position reported on the Statement of Activities	\$	302,640

#### NOTES TO FINANCIAL STATEMENTS

#### **NOTE 1 - Organization and Summary of Accounting Policies**

The Richmond Regional Planning District Commission (the "Commission") is a political subdivision of the Commonwealth of Virginia. The purpose of the Commission is to promote the orderly and efficient development of the physical, social and economic elements of the Richmond Regional Planning District by encouraging and assisting governmental subdivisions in planning for the future. The accounting policies of the Commission conform to generally accepted accounting principals as applicable to governments.

The Commission acts as the legal entity that receives funding while the Richmond Area Metropolitan Planning Organization, generally referred to as the Richmond Regional Transportation Planning Organization (RRTPO), is responsible for the utilization of the funding. The RRTPO is the federally designated regional transportation planning organization that serves as the forum of cooperative transportation decision-making in the Richmond Metropolitan Area. The RRTPO was established under Section 134 of the Federal Aid Highway Act of 1973, as amended, for maintaining and conducting a "continuing, cooperative and comprehensive" transportation planning process that results in plans and programs consistent with the comprehensively planned development of the Richmond urbanized area.

(a). Financial Statement Presentation - The government-wide financial statements (the statement of net position and the statement of activities) report information of all the nonfiduciary activities. The governmental activities of the Commission are supported by intergovernmental revenues.

The government-wide Statement of Activities is designed to report the degree to which the direct expenses of a given function are offset by program revenues. Program revenues include charges to customers, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function.

The government-wide Statement of Net Position reports assets as restricted when externally imposed constraints on those assets are in effect. Internally imposed designations or resources are not presented as restricted net assets.

Governmental Funds account for the expendable financial resources, other than those accounted for in Proprietary and Fiduciary funds. The individual governmental fund of the Commission is comprised of the General Fund, which accounts for all revenues and expenditures applicable to the general operation of the Commission.

(b). Basis of Accounting - The economic resources measurement focus and the accrual basis of accounting is used for the Governmental Funds. Under the accrual method, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction that can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, not to exceed sixty days. The Commission considers grant revenues to be available when the grant expenditure is made since the expenditure is the prime factor for determining eligibility. Expenditures are recorded when the related fund liability is incurred.

The accounting and reporting policies of the Commission relating to the accompanying basic financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments. Generally accepted accounting principles for local governments include those principles prescribed by the Governmental Accounting Standards Board (GASB) the American Institute of Certified Public Accountants in the Publication entitled <u>Audits of State and Local Government Units</u> and by the Financial Accounting Standards Board (when applicable).

## NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 1 - Summary of Significant Accounting Policies (Continued)**

(c). Revenue Recognition - Intergovernmental revenues, consisting primarily of federal, state, local and other grants for the purpose of funding specific expenditures, are recognized when earned. The Commission considers grant revenue as earned when the grant expenditure is incurred. Contributions of the member governments are based on population and are assessed annually. There is also provision for special assessments when warranted. Funding received prior to expenditures being incurred are recognized as a deferred revenue liability.

When both restricted and unrestricted resources are available for use, it is the Commission's policy to use restricted resources for eligible activities first, then unrestricted, as they are needed.

(d). Cash and Cash Equivalents - State statute authorizes the Commission to invest in obligations of the U.S. Treasury, agencies, and instrumentalities, repurchase agreements, certificates of deposit or time deposits insured by the FDIC, and the local government investment pool. Deposits are carried at cost, which approximates fair value. At June 30, 2020 cash and cash equivalents include the following:

Local banks	\$ 52,396
Local government investment pool	<u>513,335</u>
Total	\$565,731

Deposits - Custodial risk is the risk that in the event of a bank failure, the government deposits might not be returned to it. There is no custodial credit risk to these accounts, as the entire bank balance was covered by federal depository insurance or collateralized in accordance with the Virginia Security for Public Deposits Act (Act). Under the Act, banks holding public deposits in excess of the amounts insured by the FDIC must pledge collateral in the amount of 50% of excess deposits to a collateral pool in the name of the State Treasury Board. Savings and loan institutions are required to collateralize 100% of deposits in excess of FSLIC limits. The State Treasury Board is responsible for monitoring compliance by banks and savings and loans.

The Commission investments consist of investments in the local government investment pool of \$513,335. There is no custodial risk for these investments as the amounts are fully collateralized. In addition, there is no interest rate risk as the interest rates are adjusted daily for the repurchase agreement and periodically for the investment in the local government investment pool.

- (e). Use of Estimates The presentation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenses during the reporting period. Actual results could differ from those estimates.
- (f). Deferred Rent Liability The Commission's landlord provided cash for leasehold improvements. These funds are recorded as a deferred rent liability and are amortized as a reduction of rent expense over the non-cancelable term of the lease. For the year ended June 30, 2020, the deferred rent liability was amortized as a reduction of rent expense in the amount of \$9,840.

## NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 1 - Summary of Significant Accounting Policies (Continued)**

(g). Capital Assets – Capital assets are recorded as expenditures in the Governmental Fund and capitalized at cost in the government-wide financial statements for items exceeding \$5,000 in value. Contributed fixed assets are recorded at their estimated fair market value at the time received. Depreciation has been provided over the following estimated useful lives of the respective assets on the straight-line method.

Equipment 5 years Furniture 7 years Office improvements 39 years

Assets that have been purchased with grantor funds may revert to the grantor in the event the program is discontinued prior to the end of the assets' useful life.

- (h). Compensated Absences Commission employees are granted annual and sick leave in varying amounts, according to years of service. Accrued but unused annual leave only, not more than twice the amount earned in a year, is paid to the employee at the time they leave employment with the Commission. Sick leave and annual leave expenditures are recognized in the governmental fund to the extent it is paid during the year. The amount of unpaid annual leave as of June 30, 2020 was \$98,170.
- (i). Deferred Outflows/Inflows of Resources The Commission reports deferred outflows of resources on its statement of net position. Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until the applicable period. The Commission has three items that qualify for reporting in this category. They are the employer pension contributions made after the actuarial measurement date, the net difference between expected and actual experience, and changes in assumptions of deferred outflows. Employer contributions made after the measurement date of June 30, 2019, were \$84,636. The differences between expected and actual experience and the changes in assumptions, per the actuarial report for the fiscal year ended June 30, 2019, were \$100,864 and \$73,833, respectively.

The Commission reports deferred inflows of resources on its statement of net position. Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until a future period. The Commission's deferred inflows balance is made up of the differences between expected and actual experience, changes in assumptions and the net difference between projected and actual earnings on plan investments, per the actuarial report for the fiscal year ended June 30, 2019, and totaled \$130,799.

- (j). Pension For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Commission's Virginia Retirement System (VRS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.
- (k) Advertising Costs Advertising costs are expensed when incurred. Advertising expense for the year ended June 30, 2020 was \$13,223.

## NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 2 - Grants Receivable**

Grants receivable are recorded in the governmental activities and are reflected net of an allowance for doubtful accounts. As of June 30, 2020, all grants receivable were considered fully collectible, therefore, no allowance was recorded.

Grants receivable consists of the following at June 30, 2020:

Virginia Department of Transportation	\$460,385
Virginia Department of Rail and Public Transportation	149,327
Virginia Department of Emergency Management	56,779
Virginia Department of Environmental Quality	97,143
Miscellaneous	33,442
Total	\$ <u>797,076</u>

#### **NOTE 3 - Budgets and Budgetary Accounting**

The Commission adheres to the following procedures in establishing budgetary data reflected in the financial statements. The Commission staff completes preparation of a proposed operating budget in November for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and means of financing them. The proposed budget is submitted to the Commissioners for approval no later than December. Prior to the start of each fiscal year, the Commission staff prepares a revised budget, based on the actual contracts and grant agreements anticipated for that fiscal year, for the Commission to review. The budget is employed throughout the year as a management control device. The budget is adopted on the modified accrual basis consistent with the federal, state and local grant agreements that support the Commission. Contracted services and the related grant revenues are budgeted by the Commission, but the timing of the services is controlled by entities other than the Commission and, therefore, can vary significantly. The Commission prepares its budget on a basis of accounting that is substantially the same as generally accepted accounting principles.

#### **NOTE 4 - Property and Equipment**

A summary of changes in property and equipment follows:

	Balance			Balance
	July 1, 2019	<b>Additions</b>	<u>Disposals</u>	June 30, 2020
Capital assets being depreciated				
Office furniture and equipment	\$321,692	\$ 12,165	\$ 50,497	\$283,360
Leasehold improvements	68,098	<u>-</u>	<del>_</del>	68,098
Total capital assets being deprecia	ated 389,790	12,165	50,497	<u>351,458</u>
Less accumulated depreciation for:				
Office furniture and equipment	241,060	22,734	50,497	213,297
Leasehold improvements	26,398	1,532	<del>_</del>	27,930
Total accumulated depreciation	<u>267,458</u>	24,266	50,497	<u>241,227</u>
Capital Assets, net	\$ <u>122,332</u>	\$ <u>(12,101</u> )	\$ <u> </u>	\$ <u>110,231</u>

## NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 5 - Retirement Plan**

#### **Pensions**

The Virginia Retirement System (VRS) Political Subdivision Retirement Plan is a multi-employer, agent plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Commission's Retirement Plan and the additions to/deductions from the Commission's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Plan Description**

All full-time, salaried permanent employees of the Commission are automatically covered by VRS Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

RETIREMENT PLAN PROVISIONS			
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN	
About Plan 1 Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, service credit and average final compensation at retirement using a formula.	About Plan 2 Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, service credit and average final compensation at retirement using a formula.	About the Hybrid Retirement Plan The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan.  • The defined benefit is based on a member's age, service credit and average final compensation at retirement using a formula.  • The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.  • In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.	

## NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 5 - Retirement Plan (Continued)**

#### **Eligible Members**

Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013, and they have not taken a refund.

#### **Hybrid Opt-In Election**

VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014. The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.

#### Eligible Members

Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.

#### **Hybrid Opt-In Election**

Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014. The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.

#### **Eligible Members**

Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:

- Political subdivision employees\*
- Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1 through April 30, 2014; the plan's effective date for opt-in members was July 1, 2014

#### \*Non-Eligible Members

Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:

• Political subdivision employees who are covered by enhanced benefits for hazardous duty employees

Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.

## NOTES TO FINANCIAL STATEMENTS (Continued)

Retirement Contributions Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.	Retirement Contributions Same as Plan 1.	Retirement Contributions  A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages
Service Credit Service credit includes active service. Members earn service credit for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional service credit the member was granted. A member's total service credit is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.	Service Credit Same as Plan 1.	Service Credit  Defined Benefit Component:  Under the defined benefit component of the plan, service credit includes active service. Members earn service credit for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional service credit the member was granted. A member's total service credit is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.  Defined Contributions Component:  Under the defined contribution component, service credit is used to determine vesting for the employer contribution portion of the plan.
Vesting Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of service credit. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan.	Vesting Same as Plan 1.	Vesting  Defined Benefit Component:  Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit.  Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of service credit. Plan 1 or Plan 2 members with at least five years (60 months) of service credit who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.

## NOTES TO FINANCIAL STATEMENTS (Continued)

Vesting (continued) Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.		Vesting (continued) <u>Defined Contributions Component:</u> Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.
Members are always 100% vested in the contributions that they make.		Members are always 100% vested in the contributions that they make.  Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.  • After two years, a member is 50% vested and may withdraw 50% of employer contributions.  • After three years, a member is 75% vested and may withdraw 75% of employer contributions.  • After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.  Distribution is not required, except as governed
Calculating the Benefit The basic benefit is determined using the average final compensation, service credit and plan multiplier. An early retirement reduction is applied to this amount if the member is retiring with a reduced benefit. In cases where the member has elected an optional form of retirement payment, an option factor specific to the option chosen is then applied.	Calculating the Benefit See definition under Plan 1.	Calculating the Benefit  Defined Benefit Component: See definition under Plan 1  Defined Contribution Component: The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.
Average Final Compensation  A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.	Average Final Compensation A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.	Average Final Compensation Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.

#### NOTES TO FINANCIAL STATEMENTS (Continued)

Service Retirement Multiplier VRS:  The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%.	Service Retirement Multiplier VRS: Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013. For non-hazardous duty members the retirement multiplier is 1.65% for service credit earned, purchased or granted on or after January 1, 2013.	Service Retirement Multiplier  Defined Benefit Component: VRS: The retirement multiplier for the defined benefit component is 1.00%.  For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.
Sheriffs and regional jail superintendents: The retirement multiplier for sheriffs and regional jail superintendents is 1.85%.	Sheriffs and regional jail superintendents: Same as Plan 1.	Sheriffs and regional jail superintendents: Not applicable.
Political subdivision hazardous duty employees: The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs and regional jail superintendents is 1.70% or 1.85% as elected by the employer.	Political subdivision hazardous duty employees: Same as Plan 1.	Political subdivision hazardous duty employees: Not applicable.  Defined Contribution Component: Not applicable.
		Normal Retirement Age <u>Defined Benefit Component:</u> VRS:  Same as Plan 2.
Political subdivisions hazardous duty employees: Age 60.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable.
		Defined Contribution Component:  Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Earliest Unreduced Retirement Eligibility VRS: Age 65 with at least five years (60 months) of service credit or at age 50 with at least 30 years of service credit.	Earliest Unreduced Retirement Eligibility VRS: Normal Social Security retirement age with at least five years (60 months) of service credit or when their age plus service equals 90.	Earliest Unreduced Retirement Eligibility <u>Defined Benefit Component:</u> VRS: Normal Social Security retirement age and have at least five years (60 months) of service credit or when their age plus service equals 90.
Political subdivisions hazardous duty employees: Age 60 with at least five years of service credit or age 50 with at least 25 years of service credit.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable.  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.

## NOTES TO FINANCIAL STATEMENTS (Continued)

Earliest Reduced Retirement Eligibility VRS: Age 55 with at least five years (60 months) of service credit or age 50 with at least 10 years of service credit.	Earliest Reduced Retirement Eligibility VRS: Age 60 with at least five years (60 months) of service credit.	Earliest Reduced Retirement Eligibility Defined Benefit Component: VRS: Age 60 with at least five years (60 months) of service credit.
Political subdivisions hazardous duty employees: 50 with at least five years of service credit.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable.  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Cost-of-Living Adjustment (COLA) in Retirement  The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.  Eligibility:  For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of service credit, the COLA will go into effect on July 1 after one full calendar year from the retirement date.  For members who retire with a reduced benefit and who have less than 20 years of service credit, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.	Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.  Eligibility: Same as Plan 1	Cost-of-Living Adjustment (COLA) in Retirement Defined Benefit Component: Same as Plan 2.  Defined Contribution Component: Not applicable.  Eligibility: Same as Plan 1 and Plan 2.

## NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 5 - Retirement Plan (Continued)**

#### **Exceptions to COLA Effective Dates:**

The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:

- The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.
- The member retires on disability.
- The member retires directly from short-term or long-term disability under the Virginia Sickness and Disability Program (VSDP).
- The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.
- The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.

### Exceptions to COLA Effective Dates:

Same as Plan 1

### **Exceptions to COLA Effective Dates:**

Same as Plan 1 and Plan 2.

#### Disability Coverage

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased or granted.

#### **Disability Coverage**

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted.

**Disability Coverage** Employees of political subdivisions (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability

Program (VLDP) unless their local governing body provides and employer-paid comparable program for its members.

Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.

#### NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 5 - Retirement Plan (Continued)**

Purchase of Prior Service  Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave of VRS refunded service as service credit in their plan. Prior service credit counts toward vesting eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. Member also may be eligible to purchase periods of leave without pay.	Same as Plan 1.	Purchase of Prior Service  Defined Benefit Component: Same as  Plan 1, with the following exceptions:  • Hybrid Retirement Plan members are ineligible for ported service.  Defined Contribution Component: Not applicable.
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#### Employees Covered by Benefit Terms

As of the June 30, 2018 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

		Number
Inactive Members or Their Beneficiaries Currently Receiving Benefits		7
Inactive Members		
Vested inactive members	4	
Non-vested inactive members	4	
Active elsewhere in VRS	<u>15</u>	
Total Inactive Members		23
Active Members		<u>15</u>
Total covered employees		45

#### **Contributions**

The contribution requirement for active employees is governed by § 51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5% of their compensation toward their retirement.

The Commission's contractually required contribution rate for the year ended June 30, 2020 was 7.94% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarial rate for the Commission's plan was 9.18%.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Commission were \$84,636 and \$67,339 for the years ended June 30, 2020 and June 30, 2019, respectively.

## NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 5 - Retirement Plan (Continued)**

#### Net Pension Liability

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For the Commission, the net pension liability was measured as of June 30, 2019. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2018 rolled forward to the measurement date of June 30, 2019.

#### Actuarial Assumptions - General Employees

The total pension liability for General Employees in the Commission's Retirement Plan was based on an actuarial valuation as of June 30, 2018, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2019.

Inflation 2.5%

Salary increases, including Inflation 3.5% – 5.35%

Investment rate of return 6.75%, net of pension plan investment expenses,

including inflation\*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

#### Mortality rates:

Largest 10 - Non-Hazardous Duty: 20% of deaths are assumed to be service related

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

#### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

## NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 5 - Retirement Plan (Continued)**

#### Mortality rates (continued):

All Others (Non 10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

#### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study are as follows:

#### Largest 10 – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement	Update to a more current mortality table – RP-2014
healthy and disabled	projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement
	from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age
	and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 20%
Discount Rate	Decrease rate from 7.00% to 6.75%

#### All Other (Non 10 Largest) – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy and disabled	Update to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement
Withdrawal Rates	from 70 to 75  Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 20%
Discount Rate	Decrease rate from 7.00% to 6.75%

## NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 5 - Retirement Plan (Continued)**

#### Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	34.00%	5.61%	1.91%
Fixed Income	15.00%	0.88%	0.13%
Credit Strategies	14.00%	5.13%	0.72%
Real Assets	14.00%	5.27%	0.74%
Private Equity	14.00%	8.77%	1.23%
MAPS-Multi-Asset Public Strategies	6.00%	3.52%	0.21%
PIP-Private Investment Partnership	3.00%	6.29%	0.19%
Total	<u>100.00%</u>		5.13%
	Inflation		2.50%
* Expected arithme	etic nominal return		7.63%

<sup>\*</sup> The above allocation provides a one-year return of 7.63%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under carious economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. The VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation.

## NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 5 - Retirement Plan (Continued)**

#### Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2019, the alternate rate was the employer contribution rate used in FY2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017, actuarial valuations, whichever was greater. From July 1, 2019 on, participating employers are assumed to continue 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the Long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### Changes in the Net Pension Liability:

#### Increase (Decrease)

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balances at June 30, 2018	\$3,983,859	\$3,461,890	\$521,969
Changes for the year:			
Service cost	107,807	-	107,807
Interest	272,172	-	272,172
Changes of assumptions	122,408	-	122,408
Differences between expected and actual experience	(99,999)	-	(99,999)
Contributions – employer	-	67,339	(67,339)
Contributions – employee	-	46,488	(46,488)
Net investment income	-	228,701	(228,701)
Benefit payments, including refunds of employee			
contributions	(191,387)	(191,387)	-
Administrative expense	-	(2,286)	2,286
Other changes	<u> </u>	(144)	<u> </u>
Net changes	211,001	148,711	62,290
Balances at June 30, 2019	\$4,194,860	\$3,610,601	\$584,259

## NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 5 - Retirement Plan (Continued)**

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Commission using the discount rate of 6.75%, as well as what the Commission's net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (5.75%) or one percentage-point higher (7.75%) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(5.75%)	(6.75%)	(7.75%)
Commission's Net Pension Liability	\$1,124,113	\$584,259	\$157,784

### Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2020, the Commission recognized pension expense of \$42,101. At June 30, 2020, the Commission reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	De	ferred	Deferre	ed Inflows
	Outflows		of Re	esources
	of Re	esources		
Differences between actual and expected experience	\$	100,864	\$	70,721
Changes of assumptions		73,833		31,762
Net difference between projected and actual earnings on plan				
investments		-		28,316
Employer contributions subsequent to the Measurement Date		84,636		
Total		\$ <u>259,333</u>		\$130,799

\$84,636 reported as deferred outflows of resources related to pensions resulting from Commission's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the Fiscal Year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in future reporting periods as follows:

Year ended June 30,	
2021	\$ 45,151
2022	(2,825)
2023	(595)
2024	2,167
2025	-
Thereafter	-

## NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 5 - Retirement Plan (Continued)**

#### Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2019 Comprehensive Annual Financial Report (CAFR). A copy of the 2019 VRS CAFR may be downloaded from the VRS website at <a href="https://www.varetire.org/Pdf/Publications/2019-annual-report.pdf">waretire.org/Pdf/Publications/2019-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### **ICMA Retirement Corporation 401 Plan**

Prior to becoming a VRS participating employer, the Commission participated in a multi-employer defined contribution pension plan that covered all of its full-time employees. This plan was frozen by the Commission effective July 1, 2001 and existing employees were given the choice of remaining in the ICMA 401 plan or becoming a member of VRS. One employee remains in the IMCA plan. Contributions to the plan by the Commission are based on 9.5% of the employees' annual covered compensation as defined in the plan. Plan contributions for the year ended June 30, 2020, totaled \$8,283. Employees can contribute to the plan and they can direct their portion of the employer's portion of the contribution among forty-one types of investment funds. Employees became vested in the employer's portion of the contribution after three years of continuous service. The Commission's policy is to fund all pension costs as incurred.

#### **ICMA Retirement Corporation 457 Plan**

ICMA Eligible employees of the Commission may also participate in a deferred compensation plan in accordance with Internal Revenue Service Code 457. The deferred compensation is not available to employees until termination of employment, retirement, death or an unforeseen emergency. An independent administrator, ICMA Retirement Corporation, monitors contributions to the plan. No contributions were made to the plan for the year ended June 30, 2020. The plan assets are maintained in custodial accounts for the exclusive use of the plan's participants and beneficiaries. In accordance with GASB 32, Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans, these assets and the related liability are not included in the accompanying financial statements.

## NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 6 - Assessments to Participating Localities and State Appropriation**

The Commission's revenues are derived mainly from federal, state and local grants from assessments to participating localities and state appropriation. Assessments to participating localities and state appropriation consist of the following for the year ended June 30, 2020.

Assessments to participating lo	calities:
County of Chesterfield	\$235,814
County of Henrico	227,077
City of Richmond	133,712
County of Hanover	63,958
County of Powhatan	16,942
County of Goochland	15,233
County of New Kent	14,725
Town of Ashland	5,585
County of Charles City	4,928
State appropriation	<u>113,957</u>
Total	\$ <u>831,931</u>

#### **NOTE 7 - Long-Term Obligations**

The Commission has an operating lease for office space in Richmond, Virginia, which expires October 31, 2022. The lease calls for an annual rent increase of 3%. Rental expense for operating leases for the year ended June 30, 2020, was \$273,597. To properly calculate indirect costs associated with rent expense, the Commission nets rent expense against the amortized portion of the deferred rent liability and rental income.

Future minimum rental payments under this lease are as follows:

Years ending June 30,	
2021	\$281,800
2022	290,281
2023	99,158
Total minimum lease payments	\$671,239

The Commission has an operating lease to sub-lease office space. The lease expires October 31, 2022, and calls for rental income of \$2,665 per monthly. Rental income for the year ended June 30, 2020, was \$31,976.

Future minimum lease income under the sub-lease is as follows:

Years ending June 30,	
2021	\$ 31,976
2022	31,976
2023	10,659
Total	\$ <u>74,611</u>

## NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 8 - Compliance with Grant Provisions**

The Commission participates in several federal financial assistance programs. Although the Commission's grant programs have been audited in accordance with the provisions of the Single Audit Act, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures that may be disallowed by the granting agencies cannot be determined at this time, although the Commission expects such amounts, if any, to be immaterial.

The Commission serves as the fiscal agent for the Richmond Regional Transportation Planning Organization (RRTPO). The RRTPO has no staff, no bank account, and cannot contract on its own behalf. Accordingly, the Commission contracts on behalf of the RRTPO, as per federal regulation, and Commission staff performs the work of the RRTPO. All contracts with the Commonwealth of Virginia are cost reimbursable, so only when the costs have been expended and the work has been completed can the PDC request reimbursement.

#### **NOTE 9 - Indirect Costs**

Indirect costs, which support all projects, are allocated to the various projects based on the allocation rate applied to the project's direct labor and fringe benefit charges. The indirect cost rate developed by the Commission for the fiscal year ending June 30, 2020 is calculated as follows:

Total indirect costs	\$ <u>918,533</u>
Total direct labor and fringe	\$1, <mark>5</mark> 18,921 = 60.47%

The following items are included in indirect costs allocated to projects:

Salaries and fringe benefits	\$	341,159
Rent		231,781
Computer		140,055
Training		45,789
Professional and contract services		37,118
Printing		30,458
Depreciation		24,265
Legal fees		24,000
Supplies		13,739
Dues		8,165
Insurance		6,390
Miscellaneous		5,683
Office expenses		3,811
Travel		3,576
Postage		1,977
Books and periodicals		446
Consultant-Pass thru	_	121
Total Indirect Costs	\$_	918,533

## NOTES TO FINANCIAL STATEMENTS (Concluded)

#### **NOTE 10 - Fringe Benefit Allocation**

Fringe benefit expense is allocated using the percentage of benefits to total labor costs. Components of fringe benefit expense for the year ended June 30, 2020, and the allocation computations are shown below:

Health insurance	\$ 203,100
Leave wages	171,424
Payroll taxes	107,258
Pension	103,508
Life and disability insurance	12,454
Total Fringe Benefits	\$ <u>5<mark>97</mark>,744</u>
-	
Fringe benefit expenses	\$ 597,744
Total labor costs	\$1,262,337 = 47.35%

#### **NOTE 11 - Evaluation of Subsequent Events**

The Commission has evaluated subsequent events through November xx, 2020, the date which the financial statements were available to be issued.

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2020

	Federal	Pass Through Entity	Total
FEDERAL GRANTING AGENCY/ PROJE	CFDA Number	Identifying <u>Number</u>	Federal Expenditures
Major Program			
Department of Transportation			
Pass-through Payments –			
Virginia Department of Transportation	n		
Public Law (PL) Funds	20.205	UPC0000113088	\$1,198,918
State Planning and Research (SPR) Fund	s 20.205	UPC0000113106	58,000
RSTP Funds	20.205	Proj# 9999-M11-001	95,845
Other Federal Award			1,352,763
Department of Transportation			
Pass-through Payments –			
Virginia Department of Rail and Publ	ic Transportation		
Section 5303 Funds	20.505	46018-09	480,610
Section 55 05 T unus	20.505	10010 0)	
Department of Homeland Security			
Pass-through Payments –			
Virginia Department of Emergency M	Ianagement		
Regional Coordination-Planning 2018 (6	97.067	7557/7554/7553	245,194
Regional Coordination-Planning 2019 (6	5508) 9 <mark>7</mark> .067	7938/7941/7937/7936	111,902
			357,096
National Oceanic and Atmospheric Administration	ration		
Pass-through Payments –			
Virginia Department		uality	
Coastal Resources Management Program		NIA 10NIOC4100162	22 490
Task #48 Technical Assistance	11.419 11.419	NA-19NOS4190163 NA-19N0S4190163	23,489
Task #93.01 Lower Chickahominy Task #48 Technical Assistance	11.419	NA-19NOS4190103 NA-18NOS41362	100,568 10,718
Task #93.01 Lower Chickahominy	11.419	NA-18N0S41362	24,814
Task #93.01 Lower Chickanonining	11.419	INA-10110541302	159,589
Environmental Protection Agency			157,507
Pass-through Payments –			
Virginia Department of Environmenta	ıl Quality		
Virginia Chesapeake Bay Watershed	66.466	16894	19,446
Virginia Chesapeake Bay Watershed	66.466	16809	9,590
D			29,036
Department of Housing and Urban Developm	ient		
Pass-through Payments – Local Municipalities			
Community Development Block Grant -	Pagional Analysis of	2	
Impediments to Fair Housing	Regional Analysis of 14.218		28,184
impediments to 1 an 110using	17.210		
	Total Federal Award	ls	\$ <u>2,407,278</u>

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2020 (Continued)

#### **NOTE 1 - Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of the Commission, under programs of the federal government for the year ended June 30, 2020. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Because the schedule presents only a selected portion of the operations of the Commission, it is not intended to and does not present the financial position, change in net position or cash flows of the Commission.

#### **NOTE 2 - Summary of Significant Accounting Policies**

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Costs Principals, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### **NOTE 3 – Indirect Cost Rate**

The Commission has elected not to use the 10% de minimus indirect cost rate.

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Commissioners Richmond Regional Planning District Commission

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, and the aggregate remaining fund information of the Richmond Regional Planning District Commission as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise Richmond Regional Planning District Commission's basic financial statements, and have issued our report thereon dated November xx, 2020.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Richmond Regional Planning District Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Richmond Regional Planning District Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of Richmond Regional Planning District Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Richmond Regional Planning District Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Certified Public Accountants Chantilly, Virginia

November xx, 2020

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Commissioners Richmond Regional Planning District Commission

#### Report on Compliance for Each Major Federal Program

We have audited Richmond Regional Planning District Commission's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Richmond Regional Planning District Commission's major federal programs for the year ended June 30, 2020. Richmond Regional Planning District Commission's major federal program are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of Richmond Regional Planning District Commission's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Richmond Regional Planning District Commission's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Richmond Regional Planning District Commission's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, Richmond Regional Planning District Commission complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2020.

#### **Report on Internal Control over Compliance**

Management of Richmond Regional Planning District Commission is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Richmond Regional Planning District Commission's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Richmond Regional Planning District Commission's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose

Certified Public Accountants Chantilly, Virginia

November xx, 2020

## RICHMOND REGIONAL PLANNING DISTRICT COMMISSION SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2020

#### Section I – Summary of Auditor's Results

#### **Financial Statements** Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified Internal control over financial reporting - Material weakness(es) identified Yes X No - Significant deficiency(ies) identified Yes X None Reported Noncompliance material to financial statements noted? Yes X No Federal Awards Internal control over major programs: - Material weakness(es) identified Yes X No - Significant deficiency(ies) identified Yes X None Reported Unmodified Type of auditor's report issued on compliance for major programs: Any audit findings disclosed that are required to be reported in accordance with 2 CFR section 200.516(a)? Yes X No Identification of major programs CFDA Number Name of Federal Program or Cluster 20.205 Transportation Planning Dollar threshold used to distinguish between type A and type B programs: \$750,000 X Yes \_ No Auditee qualified as low-risk auditee? **Section II – Financial Statement Findings** No matters were reported Section III – Federal Award Findings

No matters were reported

## SCHEDULE OF REVENUES AND EXPENSES - BUDGET AND ACTUAL (BUDGETARY BASIS) GOVERNMENTAL FUND

#### FOR THE YEAR ENDED JUNE 30, 2020

	INITIAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE FAVORABLE (UNFAVORABLE)
REVENUES	BODGET	BODGET	ACTUAL	(UNITA VORABLE)
Grants and appropriations:				
Federal grants	\$ 1,964,708	\$ 2,255,963	\$ 2,407,278	\$ 151,315
State grants and appropriations	371,011	410,220	347,859	(62,361)
Local grants and appropriations	828,710	733,864	735,870	2,006
Other revenue:				
Special assessment	_	-	77,317	77,317
Miscellaneous and interest		15,000	13,020	(1,980)
TOTAL REVENUES	3,164,429	3,415,047	3,581,344	166,297
EXPENDITURES				
Salaries and wages	1,527,530	1,493,066	1,234,061	259,005
Pass through contract services	407,935	792,504	756,992	35,512
Employee benefits and payroll taxes	527,506	437,363	597,744	(160,381)
Office rent, net	241,621	241,621	241,621	(100,501)
Computer operations	115,183	147,443	141,775	5,668
Training and professional development	20,000	59,000	65,129	(6,129)
Professional and contract services	142,000	51,460	37,117	14,343
Printing	42,000	37,400	30,458	6,942
Office supplies and expense	30,500	20,380	29,502	(9,122)
Legal fees	24,000	29,000	24,000	5,000
Travel	40,000	39,000	15,054	23,946
Advertisements	5,000	5,000	13,223	(8,223)
Capital expense projects	5,000	_	12,165	(12,165)
Insurance	21,800	6,390	6,390	-
Books and periodicals	1,000	1,000	835	165
TOTAL EXPENDITURES	3,151,075	3,360,627	3,206,066	154,561
NET GAIN - BUDGETARY BASIS	\$ 13,354	\$ 54,420	\$ 375,278	\$ 320,858
Reconciliation of financial statements prepared under generally accepted accounting principles				
Net gain - budgetary basis		\FT	\$ 375,278	
Effect of depreciation expense not budgeted		70 0	(24,265)	
Effect of change in compensated absences not reported	in budget		(28,277)	
GASB 68 net adjustments			(42,101)	
Effect of deferred rent reported as a reduction in rent ex	xpense		9,840	
Effect of capital outlays reported as expenditures in buc	dget		12,165	
Change in net position under generally accepted account	nting principles		\$ 302,640	

## RICHMOND REGIONAL PLANNING DISTRICT COMMISSION SCHEDULE OF CHANGES IN THE COMMISSION'S NET PENSION LIABILITY AND RELATED RATIOS

	2019	2019 2018 2017		2016	2015	2014	
Total pension liability							
Service cost	\$ 107,807	\$ 127,961	\$ 151,156	\$ 139,877	\$ 136,215	\$ 155,179	
Interest on total pension liability	272,172	246,717	233,234	237,166	227,050	203,413	
Changes in assumptions	122,408	-	(109,867)	-	-	-	
Differences between expected and actual experience	(99,999)	145,786	127,919	(144,632)	(67,500)	-	
Benefit payments, including refunds of employee contributions	(191,387)	(122,267)	(297,391)	(279,758)	(22,745)	(19,105)	
Net change in total pension liability	211,001	398,197	105,051	(47,347)	273,020	339,487	
Total pension liability - beginning	3,983,859	3,585,662	3,480,611	3,527,958	3,254,938	2,915,451	
Total pension liability - ending (a)	\$ 4,194,860	\$ 3,983,859	\$ 3,585,662	\$ 3,480,611	\$ 3,527,958	\$ 3,254,938	
Plan fiduciary net position							
Contributions - employer	\$ 67,339	\$ 77,475	\$ 90,253	\$ 125,871	\$ 119,147	\$ 152,795	
Contributions - employee	46,488	62,229	72,044	67,944	64,838	66,699	
Net investment income	228,701	238,886	357,931	45,278	131,334	362,257	
Benefits payments, including refunds of employee contributions	(191,387)	(122,267)	(297,391)	(279,758)	(22,745)	(19,105)	
Administrative expense	(2,286)	(2,008)	(2,174)	(1,872)	(1,606)	(1,768)	
Other	(144)	(215)	(313)	(653)	(27)	19	
Net change in plan fiduciary net position	148,711	254,100	220,350	(43,190)	290,941	560,897	
Plan fiduciary net position - beginning	3,461,890	3,207,790	2,987,440 3,030,630		2,739,689	2,178,792	
Plan fiduciary net position - ending (b)	\$ 3,610,601	\$ 3,461,890	\$ 3,207,790	\$ 2,987,440	\$ 3,030,630	\$ 2,739,689	
Commission's net pension liability - ending (a)-(b)	\$ 584,259	\$ 521,969	\$ 377,872	\$ 493,171	\$ 497,328	\$ 515,249	
Plan fiduciary net position as a percentage of the total	0 < 0 = 0 /	0.5.000	00.4504				
Pension liability	86.07%	86.90%	89.46%	85.83%	85.90%	84.17%	
Covered payroll	\$ 1,293,272	\$ 1,068,066	\$ 1,312,339	\$ 1,480,513	\$ 1,331,118	\$ 1,242,044	
Commission's net pension liability as percentage of							
covered payroll	45.18%	48.87%	28.79%	33.31%	37.36%	41.48%	

## RICHMOND REGIONAL PLANNING DISTRICT COMMISSION SCHEDULE OF EMPLOYER CONTRIBUTIONS FOR THE YEARS ENDED JUNE 30, 2011 THROUGH 2020

			Contributions			~
-	Date	Contractually Required Contributions (1)	in Relation to Contractually Required Contributions (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
	2020	98,515	84,636	13,879	1,240,746	6.82%
	2019	102,686	67,339	35,347	1,293,272	5.21%
	2018	72,094	77,475	(5,381)	1,068,066	7.25%
	2017	88,583	91,316	(2,733)	1,312,339	6.96%
	2016	136,947	125,871	11,076	1,480,513	8.50%
	2015	123,128	119,147	3,981	1,331,118	8.95%
	2014	142,214	152,795	(10,581)	1,242,044	12.30%
	2013	153,804	165,094	(11,290)	1,343,270	12.29%
	2012	265,995	135,505	130,490	1,312,259	10.33%
	2011	279,391	271,013	8,378	1,378,345	19.66%



## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2020

#### **NOTE 1 - Change of Benefit Terms**

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

#### **NOTE 2 - Changes of Assumptions**

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study are as follows:

Largest 10 – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement	Update to a more current mortality table - RP-2014
healthy, and disabled	projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement
	from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age
	and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 20%
Discount Rate	Decrease rate from 7.00% to 6.75%

#### All Others (Non 10 Largest) – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement	Update to a more current mortality table - RP-2014
healthy, and disabled	projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement
	from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age
	and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 15%
Discount Rate	Decrease rate from 7.00% to 6.75%



## PlanRVA Financial Report: September 2020

#### **Balance Sheet**

The summarized Balance Sheet provides an overview of the assets, liabilities and fund balance for the month of September, 2020.

The Commission is in a solid cash position currently with majority of funds deposited with the Department of Treasury through the Local Government Investment Pool. Most reimbursement requests are prepared at the close of the quarter resulting in an accumulation of Accounts Receivable to be paid in October/November.

Pending execution of the proposed Memorandum of Understanding with the Central Virginia Transportation Authority, expenses incurred for staff support are recorded in the Balance Sheet under "Other Current Assets- 1300- Due from CVTA". Upon completion of the MOU, a budget resolution will be submitted to the board for approval and expenses will be submitted for reimbursement. To-Date salary, fringe, indirect costs and a 10% administrative fee have been recorded in the Service/Fee Income line item of the Profit and Loss Statement totaling \$29,614. Non-salary, direct costs of \$22,995 are also incurred and together with the salary related expenses total the "Due from CVTA" balance of \$52,609.

Accounts payable in September are current liabilities with scheduled payments within 30 days.

Accrued Expenses in September consist of payroll costs incurred as of June 30, 2020. Revenue through June 30 was recorded, therefore expenses for the period are required for proper reporting.

Compensated Absences in September represent vacation leave benefits due to staff as of June 30, 2020.

Adjustments to compensated absences are to be considered when an employee terminates employment. The compensated balance should represent employees currently working for the agency.

The variance between the two columns for Statement of Net Position and Balance Sheet is \$36,721 and the temporary difference represents audit adjustment entries made in prior year that will be reconciled when audit is approved by Commissioners.

Deferred Revenue is funding received by the agency in advance of expenditure. Deferred Revenue in September includes \$470,570 and consists of annual payments made in advance by the localities, and the payment balance is recorded using 1/12<sup>h</sup> for monthly local assessment fee revenue.

Long Term Liabilities are reported in the Statement of Net Position column in accordance with generally accepted accounting standards. The reported difference amount of

\$774,738 between columns is due to amounts not current and due, therefore the Balance Sheet column is \$0. The difference represents statement of net position liabilities for deferred rent, net pension liability and deferred inflows.

The Fund Balance of \$1,201,775 consists of Fixed Assets of \$102,957 and Unrestricted Reserve of \$1,098,818. The Commission concluded FY20 with an Unrestricted Reserve Balance of \$1,110,789 which has been decreased by the three months' net loss to arrive at the September 30 Unrestricted Reserve of \$1,098,818.

#### **Profit & Loss Budget Performance**

This statement provides an overview of Monthly and Year-to-Date Actual revenues and expenses with comparison to total budgeted revenues and expenses for Fiscal Year 2021.

The Year-to-Date revenues and expenses are compared to 25% of the Annual Budget as Year-to-Date results for September represent one quarter (or three twelfths) of the year. Variances between actual and budget can be quickly viewed in the "25% Total Budget" column; notes are provided to the side and at the bottom of the statement to provide additional information.

#### Revenue:

September's total Year to Date Revenue was \$654,084 which is (\$332,469) below the predicted Year-to-Date budget. The shortfall is primarily due to timing of pass through expenses (see Expense lines 7451:7459) as well as timing of grant awards in this fiscal year:

- FY20 grants (lines 4111, 4112, and 4113) within our Environmental program area begin October 1, 2020 and support staff time.
- VDEM Pass Through Grant awards (line 4113) were announced on September 16<sup>th</sup>; committees of the Emergency Management Alliance are meeting to set priorities for the year and make commitments to activities.
- Hazard Mitigation (line 4140) project began in July; the notice of intent to award contract to the selected consultant was released on October 12, 2020.

The revenue reversal in line 4110 is to address project overruns for the Lower Chickahominy project that runs on an annual cycle of October 1- September 30. Grant funds for this project were actually 100% expended in FY2020 ahead of schedule.

#### Expense:

September's total Year to Date expenses were (\$255,290) under budget primarily due to timing of pass through expenses, which should catch up over the course of the fiscal year.

#### Total Net Income/Loss:

The first quarter financial statements reported a Year-to-Date (through September 30, 2020) total net loss of (42,093). As of September 30, the net loss is compared to a budgeted Net Income of \$36,033. Operating expenses are on target for the year but given the year to date net loss, staff is looking for areas to achieve savings to address the current operating deficit.



#### FY20 Audit Adjustment - Chickahominy GrantFY19

During the FY20 audit, an update to a transaction for \$8,391 was proposed to increase revenue for the Chickahominy Grant. In FY21, the Grant reported revenue for \$8,027, \$6,868, (\$19,877) during the months of July, August and September respectively. Upon issuance of FY20 draft audit, a final update to a transaction for \$2,663 was recorded in October to increase grant revenue which brings YTD Grant revenue to (\$2,318).

By mid-October, it was determined that remaining grant budget funds were for remaining contractor costs. The FY21 estimates recorded for July thru September were incorrect and net income was reported higher than expected.

The FY21 budget has been established to reflect the Coastal TAC and Chickahominy projects separately so that grants can be monitored closely. Further, salaries, fringe and indirect costs are recorded by project in FY21 which allows for proper tracking of grant expenditures. The project manager and designated finance member will meet monthly to discuss the spending status of the Coastal grants.

#### **Fund Balance Projection**

In June, 2018 the Fund Balance fell below the \$1,000,000 established threshold. In 2019, the Commission approved a plan to reinstate the Fund Balance to \$1,000,000 by the end of Fiscal Year 2021. A Special Assessment was approved for collection over Fiscal Years 2020 and 2021. As of August, 2020, all nine member jurisdictions have contributed the requested amount. The June 30, 2020 Fund Balance exceeds the \$1,000,000 target; preliminary financial statements for June 30, 2020 report the Fund Balance at \$1,110,789. The current Fiscal Year-to-Date results reduce the Fund Balance to \$1,098,818 which still is above the \$1,000,000 threshold.

This chart is provided to show historic and current data for the agency's maintenance of the \$1,000,000 designated fund balance. The blue bars represent the actual fund balance reported on the Balance Sheet. The orange sections represent the gap between the actual fund balance and the \$1,000,000 target.

#### Salaries- Monthly Actual vs Monthly Budget

Staff began tracking salary expenses relative to budget on a monthly basis in FY2020. Over time, this information will be useful for comparative purposes. The orange bars represent monthly salaries budgeted (1/12 of total annual salaries); the blue bars represent the actual salaries expended in each month. The points in each bar represent the percentage of salaries reimbursed by grants in the month and can be used as a measure of staff productivity. The portion of salaries that are not reimbursed by grants are costs associated with administrative functions of the agency and projects funded with local member dues and general assembly appropriations.

In July, August and September of 2019, % reimbursed was 64%, 64% and 56%, respectively while in the same months of 2020, % reimbursed was 57%, 52% and 63%, respectively.

# PlanRVA Satement of Net Position Balance Sheet September 30, 2020

	Statement of Net Position	Balance Sheet
ASSETS		
Current Assets		
Checking/Savings		
1050 · LGIP-Virginia Dept of Treasury	838,824	838,824
1070 · SunTrust Checking 8921	97,017	97,017
Total Checking/Savings	935,841	935,841
Accounts Receivable		
1200 · Accounts Receivable	663,948	663,948
Total Accounts Receivable	663,948	663,948
Other Current Assets		
1150 · Prepaid Expenses	17,701	17,701
1250 · Miscellaneous Receivables	92,650	92,650
1300 · Due from CVTA	52,609	52,609
Total Other Current Assets	162,960	162,960
Total Current Assets	1,762,749	1,762,749
Fixed Assets		
1300 · Property & Equipment	351,457	351,457
1350 · Accumulated Depreciation	(248,500)	(248,500)
Total Fixed Assets	102,957	102,957
Other Assets	259,333	0
	2,125,039	1,865,705
TOTAL ASSETS		_
LIA Liabilities		
Current Liabilities		
Accounts Payable		
2000 · Accounts Payable	67,109	67,109
Total Accounts Payable	67,109	67,109
Other Current Liabilities		
2050 · Accrued Expenses	69,093	69,093
2500 · Compensated Absences	91,214	54,493
2525 · Deferred Revenue	470,570	470,570
2600 · Security Deposit	2,665	2,665
Total Other Current Liabilities	633,542	596,821
Total Current Liabilities	700,651	663,930
Long Term Liabilities	700,001	000,000
2800 · Deferred Rent Liability	22,959	0
2900 · Net Pension Liability	584,259	0 _
2950 · Deferred Inflows	130,799	0 _
Total Long Term Liabilities	738,017	0
Total Liabilities	1,438,668	663,930
ו טנמו בומטווונוכס	1,430,000	000,800

# PlanRVA Satement of Net Position Balance Sheet September 30, 2020

#### \*\*Fund Balance (see proposed restatement below)

Fixed Asset	102,957	102,957
Unassigned Fund Balance	583,414	1,098,818
Total Fund Balance	686,371	1,201,775
	2,125,039	1,865,705

#### **TOTAL LIABILITIES & Fund Balance**

Unrestricted Reserve - End of FY 20 (adjusted)	1,110,789
Net Surplus (Deficit) September YTD 2020	(42,093)
Special Assessments FY21	30,122
Unrestricted Reserve - 9/30/20	1,098,818

							54611 6571661144
						25.00%	
				YTD Actual	Annual	Total	
	Sep-20	Aug-20	Jul-20	Total	Budget	Budget	YTD Notes for Variance
Income							
4100 Federal Funding							
4101 MPO FHWA/PL Funds - Fed share	70,113	78,809	99,483	248,405	1,204,736	20.62%	
4102 MPO Sect 5303 Funds - Fed share	26,540	21,316	21,635	69,491	433,984	16.01%	
4105 MPO Pass-Through	3,956	6,420		10,376	450,077	2.31%	
4110 DEQ-FY18/19Coastal	(20,620)	7,767	8,505	(4,348)	123,530	-3.52%	Portion of grant is unreimbursable
4111 FY20 Rural Coastal VA Mktg				0	9,095	0.00%	
4112 FY20 Lower Chickahominy	0	0	0	0	18,087	0.00%	
4113 FY20 Coastal TA & Resiliency				0	44,990	0.00%	
4115 CBRAP - WIP3/Fed Share	1,426	4,220	8,032	13,678	20,460	66.85%	Project ending date 12/31
4120 VDEM SHSP	7,222	6,297	3,228	16,747	95,650	17.51%	
4130 VDEM Pass-through grants				0	216,125	0.00%	
4140 Hazard Mitigation	2,130	745	0	2,875	140,625	2.04%	
4190 Analysis of Impediments/Fair Housing	17,181	9,355		26,536	5,000	530.72%	Project extended thru 3/31/21;
Total 4100 Federal Funding	\$107,948	\$134,929	\$140,883	383,760	\$2,762,359	13.89%	budget amendment forthcoming
4200 State Funding							
4201 MPO FHWA/PL Funds - State share	8,889	9,726	12,435	31,050	150,592	20.62%	
4202 MPO Sec. 5303 - State share	3,316	2,665	2,705	8,686	54,248	16.01%	
4205 State MPO Pass-Through	989	1,605		2,594	112,519	2.31%	
4210 VDOT Rural Planning	(81)	0	915	834	58,000	0.00%	
4220 Hazard Mitigation Plan	568	0	0	568	0	0.00%	
4230 State Appropriation	9,549	9,549	9,549	28,646	113,900	25.15%	
Total 4200 State Funding	\$23,230	\$23,545	\$25,604	72,378	\$489,259	14.79%	
4300 Local Funding							
4301 TPO Assessment	4,204	4,204	4,204	12,612	50,447	25.00%	
4310 Local Membership Dues	45,440	45,440	45,061	135,941	544,903	24.95%	
4315 Service/Fee Income	29,614	0	0	29,614	0	0.00%	Budget Amendment is forthcoming in Dec20
4320 Capital Region Collaborative	168			168	24,290	0.69%	
Total 4300 Local Funding	\$79,426	\$49,644	\$49,265	178,335	\$619,640	28.78%	
4400 Private Funding							
4410 Restricted Contributions				0			

25.00% YTD Actual **Annual** Total Jul-20 **Total YTD Notes for Variance** Sep-20 Aug-20 Budget Budget 4360 FOLAR Grant 6,246 18,737 6,246 6,246 74,957 25.00% \$6,246 18,737 **Total 4410 Restricted Contributions** \$6,246 \$6,246 \$74,957 25.00% 5000 Other Income 5001 Interest Income 164 578 132 874 0 0.00% 578 874 0 Total 5000 Other Income 164 132 0.00% **Total Income** \$217,013 \$214,941 \$222,129 \$654,084 \$3,946,215 16.57% **8% below budget Expenses** 6000 Salary & Wages 6.18% 6100 Wages - Non Chargeable 30,136 35,310 23,631 89,077 1,442,094 13,979 150,000 6101 Leave Wages 15,707 23,568 53,254 35.50% (1) staff member ill 6102 Leave Paid Out 0 10.000 0.00% 0 0.00% 6105 Salaries - Part Time Chargeable 8,533 12,825 15,037 36,395 6110 Salaries - Full Time Chargeable 67,313 194,054 0 0.00% 62,679 64,062 **6200 Payroll Taxes** 8,794 9,422 9,377 27,593 115,464 23.90% 6500 Benefits 6512 Healthcare 18,116 17,957 18,290 54,363 225,133 24.15% **6531 VRS Retirement Contribution** 10,758 10,758 10,758 32,274 101,880 31.68% 6535 Hybrid 401 A (matching funds) 379 379 379 1,138 0 0.00% 6541 LTD 970 970 970 2,909 10,565 27.54% 6542 Hybrid VRS ST & LT Disability 175 175 175 525 0.00% 6550 FSA/HSA Section 125 Plans 105 105 106 316 0.00% 6580 Payroll Fees 165 160 166 491 3,000 16.38% 6590 Training 1,340 165 15,667 17,172 85,000 20.20% Total 6000 Salary & Wages \$161,916 \$167.765 \$513,020 \$183.339 \$2.143.136 23.94% **1% below budget** 7720 Legal Fees - Other 0 (3,000)3,000 0 7,500 0.00% Budget Amendment Forthcoming anticipate Dec20 7721 General Counsel 2,000 2,000 2,000 6,000 24,000 25.00% **Total 7720 Legal Fees** \$2,000 (\$1,000) \$5,000 \$6,000 31,500 19.05% 7730 Contracted Services \$0 \$0 \$0 25,000 0.00% **Total 7100 Professional Fees** \$2,000 (\$1,000)\$5,000 \$6,000 10.62% \$56,500 7200 Office Expenses 7220 Computer Operations 7221 Virtual Desktop Operations 8,970 9,026 8,960 26,956 95,000 28.37% 7222 Software 2,000 586 395 2,981 35,000 8.52%

25.00%

						23.00%	
				YTD Actual	Annual	Total	
	Sep-20	Aug-20	Jul-20	Total	Budget	Budget	YTD Notes for Variance
	4.405	4.040	2 204	<b>5</b> 000			
7223 Broaddband/network/telephone	1,195	1,313	3,294	5,802	9,750		Adjustment of (\$1,128) to be settled in Oct
7224 Desktops & Support	1,192	1,076	1,076	3,345	12,000	27.87%	
7226 Technology services	0	2,577	0	2,577	10,000	25.77%	
Total 7220 Computer Operations	\$13,357	\$14,578	\$13,725	\$41,660	\$161,750	25.76%	
7230 Printing	2,909	2,579	3,813	9,301	37,400	24.87%	
7235 Supplies	226	2,721	1,566	4,513	10,000	45.13%	Covid19 supplies, VRSA grant pending
7245 Postage	0	22		22	2,000	1.10%	
7250 Advertisements				0	7,500	0.00%	
7290 Miscellaneous Expenses	1,865	0	0	1,865	10,000	18.65%	
7295 Bank Fees	85	100	115	300	1,500	20.00%	
Total 7200 Office Expenses	\$18,442	\$20,000	\$19,219	\$57,661	\$230,150	25.05%	
7400 Program Expenses							
7410 Organizational Dues	1,223	1,337	1,248	3,808	17,500	21.76%	
7420 Travel - Board				0	3,500	0.00%	
7425 Travel - Agency	8	0	76	84	32,500	0.26%	
7430 Books & Periodicals	12	12	12	36	1,000	3.60%	
7450 Pass-through and Matching funds							
7451 Pass Through Funds - MPO	10,198	8,025		18,223	593,550	3.07%	]
7452 Pass Through Funds (VDEM)	10,130	0,020		0	216,125	0.00%	will offset federal revenues
7454 Pass-through funds - Lower Ck				0	100,000	0.00%	onset reaction residues
7457 Pass-Thru Hazard Mitigation				0	120,000	0.00%	
7459 Other Pass-Thru Expenses - Al	12,075	9,355		21,430	0		Budget amendment forthcoming
Total 7450 Pass-thru and Matching funds	22,273	17,380	0	39,653	1,029,675	3.85%	zaaget amenament tot tricening
Total 7400 Program Expenses	\$23,516	\$18,729	\$1,336	\$43,581	\$1,084,175		Pass-thru is 21% below budget
7600 Infrastructure	, -,-	, -, -	, ,	, -,	, , ,		<b>.</b>
7210 Rent	20,875	20,875	20,190	61,940	249,156	24.86%	
7240 Insurance	573	573	573	1,719	7,390	23.26%	
7680 Depreciation Expense	2,103	2,103	2,103	6,308	21,575	29.24%	
Total 7600 Infrastructure	23,551	23,551	22,866	69,967	278,121	25.16%	
Total Expenses	229,425	229,045	231,759	690,229	3,792,082	18.20%	
Net Operating Income	(\$12,411)	(\$14,104)	(\$9,631)	(36,146)	\$154,133	-23.45%	
Other Expenses	· · · · ·	., ,	. , ,	, , ,	. ,		
7900 Capital Expense Projects	0	5,947		5,947	20,000	29.74%	
7950 Transfer to/from Reserves		,		0	101,888	0.00%	
7951 Trf to Reserves - Fund Balance Goal	0	0	0	0	32,245	0.00%	
Total Other Expenses	0	5,947	0	5,947	154,133	3.86%	
Net Income (Loss)	(\$12,411)	(\$20,051)	(\$9,631)	(42,093)	\$0	0.00%	
iver income (1033)	(414,411)	(320,031)	(49,031)	(42,033)	ŞU	0.00%	

25.00%

YTD Actual Annual Total Sep-20 Aug-20 Jul-20 Total Budget Budget YTD Notes for Variance

#### Notes:

YTD Net Loss is (\$42,093)

Total Income is underbudget 8%; 57% delta on salary reimbursements

Salaries & Wages are in line YTD with budget

Program Expenses are 21% below expected due to program deadlines extended

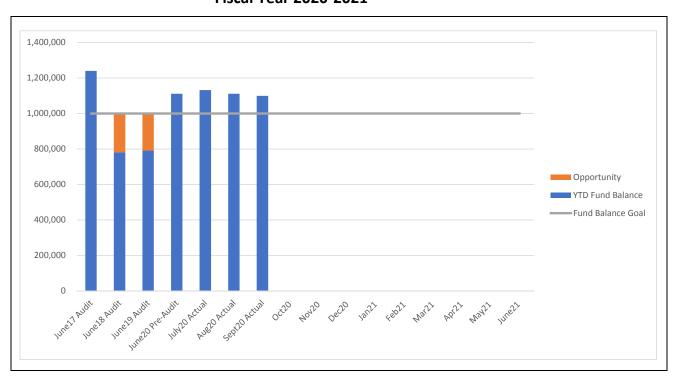
Computer Operations and Office Expenses are over budget <1%

Salaries of \$6,977 for CVTA incurred are recorded in September 20

\$20k in Coastal Program is non-reimbursable

Note: the PlanRVA MOU with CVTA is in progress, anticipate Dec20 amendment

#### Plan RVA Fund Balance Projection Fiscal Year 2020-2021



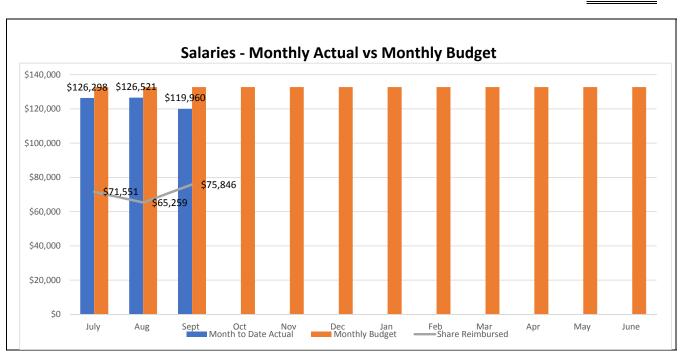
The goal is to meet \$1 million target fund balance by Jun 21; change to accrual accounting in FY19 prevents detailed comparison prior to FY 19.

Unrestricted Reserve - End of FY 20 (unadjusted) 1,110,789

Net Surplus (Deficit) September YTD 2020 (42,093)

Special Assessments FY21 30,122

Unrestricted Reserve - 9/30/20 1,098,818





#### **Request for FY20-21 Budget Amendments**

#### Analysis of Impediments to Fair Housing Award \$125,000; Request \$96,817

FY20 Expended \$28,183 FY21 Projection \$96,817

The Fair Housing Act and related amendments require localities that participate in the Community Development Block Grant (CDBG) Program and/or administer federal public housing and/or Housing Choice Voucher programs promote fair housing by performing an Analysis of Impediments to fair housing choice (the "Analysis"). In our region, the Cities of Colonial Heights, Hopewell, Petersburg and Richmond, and the Counties of Chesterfield and Henrico are subject to this requirement. PlanRVA will coordinate the first regional Analysis of Impediments to Fair Housing for the participating localities.

<u>Contract Period</u>: Nov 14, 2019 – March 31, 2021 <u>Funding</u>: \$125,000 <u>Allocation</u>: 100% Federal Funding passed through from Participating Localities

Work was procured and Root Policy Research is performing the work which is being managed by a staff member. PlanRVA will receive revenue of \$24,050 for project management costs. The remainder of the \$100,950 revenue is passed through for consultant fees.

#### Community Impact Grant Award \$50,000; Request \$50,000

This grant may be used to support capacity building and technical assistance to support better, more representative regional policy making and planning through improved community engagement at PlanRVA grounded in equity and focused on inclusivity of all residents.

<u>Contract Period</u>: Nov 1, 2020 – July 30, 2021 <u>Funding</u>: \$50,000 <u>Allocation</u>: 100% Restricted Contributions

**Requested Action**: Motion to advance budget amendments with recommendation for approval to the November 12, 2020 Full Commission meetings.



#### Richmond Regional Planning District Commission Investment Policy

#### **SCOPE**

This investment policy applies to all investments of the Richmond Regional Planning District Commission (PlanRVA or the Commission). These funds are accounted for in the annual financial report and includes the Governmental Fund. This policy applies to all transactions involving the financial assets and related activity of all funds.

#### **DELEGATION OF AUTHORITY**

Responsibility for the overall financial management of the Commission rests with the Executive Director. The Director of Finance is designated as Investment Manager.

#### **OBJECTIVES**

SECURITY – The Executive Director or their designated Investment Manager has fiduciary responsibility for management of investment of public funds, therefore security, and the preservation of capital, shall be the primary objective.

LIQUIDITY – Maintenance of sufficient liquidity to meet operating cash requirements is essential to the Commission's investment policy.

RETURN – The Commission seeks to attain a market rate of return on its investments, consistent with constraints imposed by its safety objectives, cash flow considerations and laws of the Commonwealth that restrict placement of certain public funds. The Investment Manager will represent the Commission's best interest in seeking to remove constraints to the efficient investment of funds.

All participants in the investment process shall act responsibly as custodians of the public trust. The investment manager shall avoid any transaction that might impair public confidence in the Commission's effectiveness.

#### ETHICS AND CONFLICTS OF INTEREST

The Executive Director and any employees designated by the Executive Director involved in the investment program shall refrain from personal business activity that could conflict with proper execution of the investment program or that could impair their ability to make impartial investment decisions.

No employee or Commissioner, Alternate shall own stock or have any financial interest in any company awarded contracts by the Commission except in publicly traded mutual funds. Any such conflict should be disclosed immediately.

Employees shall subordinate their personal investment transactions to those of the Commission, particularly regarding timing of purchases and sales.

#### **INTERNAL CONTROLS**

The study and evaluation of internal controls is a valuable part of the annual audit, with the management letter issued by the auditors bringing to light any significant weaknesses in the current internal control structure.

The Code of Virginia, this Investment Policy and generally accepted accounting policies, play a significant role in the annual audit function conducted by an independent certified public accounting firm.

The Investment Manager, with approval by the Executive Director, shall carry out the execution of all transfers related to investments.

#### **AUTHORIZED INVESTMENTS**

Authorized investments for public funds are limited to those set forth in Chapter 44, Section 2.2-4400 of the Code of Virginia.

Investment vehicles for the Commission shall further be restricted in consideration of the size of the portfolio and the absence of professional investment personnel.

The Commission may invest in any and all funds belonging to it or in its control in the following:

- 1. Obligations of the Commonwealth of Virginia, including stocks, bonds, notes and other evidences of indebtedness of the Commonwealth, and those unconditionally guaranteed as to the payment of principal and interest by the Commonwealth of Virginia.
- 2. Certificates of deposit and time deposits of Virginia banks and savings institutions federally insured to the maximum extent possible and collateralized under the Virginia Security for Public Deposits Act, Chapter 44, Section 2.2-4400 of the Code of Virginia.
- 3. Commonwealth of Virginia Local Government Investment Pool (LGIP) convenience and cost effectiveness are primary advantages in using the LGIP as an investment vehicle.



#### REPORTING

Periodic reporting of portfolio position and investment performance results will add an element of accountability and discipline to the Commission's investment program.

The Investment Manager shall prepare and incorporate into a quarterly report to the Audit, Finance and Facilities Committee of the Commission, an account of investment activity for the quarter end. The report will show the details of the portfolio's position at quarter end and will include current yield and investment income.

**FY22 Estimate** 

		\$0.50 per							
		capita-	\$0.0	05 per		Total FY21		FY20	
		Member	ca	pita-		(\$0.50 +	Difference	(\$0.55+	Difference
Geography	Estimate Total	Dues	RR	RTPO	Total FY22	\$0.05)	FY22 to FY21	\$0.05)	FY21 to FY20
Town of Ashland	8,052	\$4,026	\$	403	\$4,429	\$4,429	\$ -	\$4,413	\$ 15
Charles City County	7,016	\$3,508	\$	275	\$3,783	\$3,784	\$ (1)	\$3,970	\$ (187)
Chesterfield County	350,760	\$175,380	\$	15,269	\$190,649	\$188,256	\$ 2,393	\$188,191	\$ 64
Goochland County	23,472	\$11,736	\$	490	\$12,226	\$12,071	\$ 154	\$12,409	\$ (337)
Hanover County	99,876	\$49,938	\$	4,994	\$54,932	\$54,618	\$ 314	\$54,321	\$ 297
Henrico County	328,999	\$164,500	\$	16,450	\$180,949	\$179,846	\$ 1,103	\$179,743	\$ 103
New Kent County	23,066	\$11,533	\$	653	\$12,186	\$11,867	\$ 319	\$12,048	\$ (182)
Powhatan County	29,867	\$14,934	\$	923	\$15,856	\$15,674	\$ 182	\$15,970	\$ (296)
Richmond city	226,841	\$113,421	\$	11,342	\$124,763	\$124,805	\$ (43)	\$124,295	\$ 511
Total	1,097,949	\$ 548,975	\$	50,797	\$599,772	\$595,349	\$ 4,422	\$595,360	\$ (11)

INC/(DEC) INC/(DEC)

Source: July 1, 2019 Population Estimates for Virginia and its Counties and Cities Published on January 29, 2020 by the Weldon Cooper Center for Public Service Demographics Research Group www.coopercenter.org/demographics/MPO / NON - MPO Percentage based on 2010 Census

Hanover County includes town of Ashland. Weldon Cooper does not estimate Town Populations . See Hanover & Ashland Split below based on Census 2010 Split is Hanover 92.5% and Ashland 7.5 %

#### **Hanover & Ashland Split**

		Non TPO
	<b>TPO Population</b>	Population
Hanover County	99,833	0
Town of Ashland	8,095	0
Total	107,928	0

#### Environmental & Intergovernmental Reviews

In cooperation with State Agencies, PlanRVA routinely is requested to provide environmental and intergovernmental reviews. PlanRVA staff circulate the review requests among member locality staff for comments and questions prior to submitting a response to the requesting State Agency.

#### Environmental reviews can include:

- **Environmental Assessments and Impact Reports** Virginia code requires state agencies to prepare an environmental impact report (EIR) for each major state project.
- Coastal Consistency Determinations and Certifications Due to receipt of Federal funds or permits, proposed projects must prove consistency with the enforceable policies of Virginia's Coastal Zone Management Program.
- Groundwater Withdrawal Permits PlanRVA staff receives notice of Groundwater Withdrawal Permits in the Eastern Virginia Ground Water Management Area (GWMA). The eastern portion of PlanRVA is located in the Eastern Virginia GWMA. All jurisdictions in the Eastern Virginia GWMA are notified of pending permits as part of this process, therefore PlanRVA receives review requests for projects outside of the Richmond region. For more information about the Eastern Virginia GWMA see <a href="http://www.deq.virginia.gov/Programs/Water/WaterSupplyWaterQuantity/WaterWithdrawalPermittingandCompliance.aspx">http://www.deq.virginia.gov/Programs/Water/WaterSupplyWaterQuantity/WaterWithdrawalPermittingandCompliance.aspx</a>.
- **Virginia Water Protection (VWP) Permits** DEQ issues VWP Permits for activities related to the quality of surface waters in the Commonwealth including the filling, dredging, draining or excavation of wetlands, streams, or other state waters. Surface water withdrawals are also permitted through VWP permits.
- Virginia Pollutant Discharge Elimination System (VPDES) Permits DEQ issues VPDES permits to any person who discharges any pollutant into surface waters of the Commonwealth from a point source.

#### Intergovernmental reviews can include:

- State Agency grant applications for Federal funding, including:
  - CERCLA grant funds from US EPA (Superfund programming and site remediation)
  - Virginia Coastal Zone Management Program funding from the National Oceanic and Atmospheric Administration
  - o Diesel Emission Reduction Act (DERA) State Clean Diesel funds from US EPA
  - Capitalization funds for the Virginia Clean Water Revolving Loan Fund for wastewater treatment facility improvements from US EPA
- FHWA Section 5310 funding for projects involving transit and mobility enhancements for seniors and individuals with disabilities.

For additional information on the reviews, please go to the following: <a href="https://planrva.org/environment/reviews/">https://planrva.org/environment/reviews/</a>.

				Environmental			Intergovernmental						
Jurisdiction	Response Date	Review Name	Coastal Consistency Determination or Certification	Environmental Assessment, Impact Statement, or Impact Report	Groundwater Withdrawal Permit	VPDES Permit	VWP Permit	PSD Permit (Air Quality)	Federal funding of State Program	Superfund Remediation Application	FTA Section 5310 Funding	State Corporation Commission Application	Other
Na Kant	0/20/2020	Parham Landing wastewater treatment				, , , , , , , , , , , , , , , , , , ,							
New Kent	9/28/2020	plant			v	Х							
Virginia Beach	9/28/2020	Alsco			Χ								

## Environmental and Intergovernmental Reviews October 2020

In cooperation with State Agencies, PlanRVA routinely is requested to provide environmental and intergovernmental reviews. PlanRVA staff circulate the review requests among member locality staff for comments and questions prior to submitting a response to the requesting State Agency.

#### **Located within the Richmond Region**

#### Parham Landing Wastewater Treatment Plant and Distribution System

New Kent

New Kent County has applied for reissuance of a permit for the public Parham Landing WWTP. The applicant proposes to release treated sewage wastewater at a rate of 2.0 million gallons per day into a water body and reuse reclaimed wastewater for irrigation, dust suppression and timber storage wetting in New Kent County. Sludge from the treatment process will be transported to Henrico County Water Reclamation Facility (VA0063690) for disposal. The facility proposes to release the treated sewage in the Pamunkey River in New Kent County in the York River watershed. A watershed is the land area drained by a river and its incoming streams. The permit will limit the following pollutants to amounts that protect water quality: physical and chemical properties, nutrients, organic matter, solids, bacteria, inorganics. This facility is subject to the requirements of 9VAC25-820 and has registered for coverage under the General VPDES Watershed Permit Regulation for Total Nitrogen and Total Phosphorus Discharges and Nutrient Trading in the Chesapeake Bay Watershed in Virginia (Nutrient GP). PlanRVA staff received no comments from locality staff. PlanRVA staff responded with no concerns about the proposed permit.

#### Located outside - but potentially impacting - the Richmond Region

#### Alsco

Virginia Beach

Alsco, Inc. has applied for a reissuance of a permit for an industrial laundry facility in Virginia Beach, Virginia. The permit would allow the applicant to withdraw an average of 51,233 gallons per day. The groundwater withdrawal will support process water for the laundry operation. The proposed withdrawal will utilize the Yorktown-Eastover aquifer at a depth between 47 feet to 152 feet below the land surface at the withdrawal site. DEQ has made a tentative decision to issue the permit. PlanRVA staff received no comments from locality staff. PlanRVA staff responded with no comments about the proposed permit.